
Updated March 3, 2020
Summary

The passage of the Department of Defense (DOD) authorization and appropriations bills through Congress often does not follow the course laid out in textbooks on legislative procedure. Tracking DOD authorization or appropriation bills can be confusing and time-consuming. This has been particularly true in recent years, when continuing resolutions (CRs) and consolidated appropriations bills containing the DOD and other appropriations bills have been enacted in lieu of the 12 regular appropriations bills for the entire U.S. government.

This report is a research aid that lists the DOD authorization bills (Table 1 and Table 2) and appropriations bills (Table 3 and Table 4) for FY1961-FY2020. This report includes pertinent information on the passage of these bills through the legislative process: bill numbers, report numbers, dates reported and passed, recorded vote numbers and vote tallies, dates of passage of the conference reports with their numbers and votes, vetoes, substitutions, dates of final passage, and public law numbers. Significant definitions are also included. This report will be updated as legislative activity warrants.

For information on current defense authorization and appropriations, see the CRS Appropriations Status Table: FY2020.
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The DOD Authorization-Appropriations Process

Before 1961, no prior authorization was required for defense appropriations, except for construction funds. In 1959, the Armed Services Committees attached a rider to the construction authorization (P.L. 86-149) to require prior authorization of appropriations to procure planes, missiles, and ships, beginning in 1961. The committees hoped thereby to recapture a share of the control over defense programs exercised by the Appropriations Committees alone.¹

Congress oversees the defense budget primarily through two yearly bills: the defense authorization and defense appropriations bills. Table 2 and Table 4 present the Department of Defense (DOD) authorization and appropriations bills from 1970 to 2020.² The authorization bill establishes and organizes the agencies responsible for national defense, sets policies for the department, and authorizes the appropriations of funds in accordance with 10 U.S.C. §114. The appropriations bill provides budget authority for military departments and defense agencies to draw funds from the Treasury.

<table>
<thead>
<tr>
<th>Authorizations and Appropriations</th>
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<td>The congressional budget process distinguishes between &quot;authorizations,&quot; which establish or define the activities of the federal government, and &quot;appropriations,&quot; which finance those activities. In itself an authorization does not provide funding for government activities. An authorization generally provides legal authority for the government to act, usually by establishing, continuing, or restricting a federal agency, program, policy, project, or activity. It may also, explicitly or implicitly, authorize subsequent congressional action to provide appropriations for those purposes. An appropriation generally provides both the legal authority to obligate future payments from the Treasury, and the ability to make subsequent payments to satisfy those obligations.</td>
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In most instances, the authorization-appropriations process would proceed in an orderly sequence with each step of the process generating a part of the information trail. All of these steps would be documented in the Congressional Record as well as in many other official documents of Congress, in private publications, such as Congressional Quarterly Weekly Report and United States Code Congressional and Administrative News (USCCAN), and on Congress.gov. Data in Table 1 and Table 3 are mostly from the Congressional Quarterly Almanac. These tables reflect an earlier authorization-appropriations process from 1961 to 1969.

In the simplest case, the process begins with the President submitting his budget proposal (initially formulated by DOD and formally submitted by the President through the Office of Management and Budget) to the defense authorizing and appropriations committees.

Then, for example, for the defense authorization bill, hearings are held by the appropriate House committees and subcommittees. The bill is marked up and an authorization bill is reported out, usually with a written, numbered report. This bill is debated in the House, amended or not as the case may be, and passed by the House with the vote noted in the Congressional Record. This bill would then be sent to the Senate, debated, and passed. However, the Senate can amend the House bill or report out its own bill, debate, amend, and pass it.

If the House and Senate versions differ, the stage is set for reconciling differences. This may be accomplished by a conference committee appointed by the leadership of each chamber. This


² Appropriations for military construction are authorized in the defense authorization act but are enacted through a separate Military Construction, Veterans Affairs, and Related Agencies Appropriations Act. Other defense-related activities are funded through other appropriations bills.
committee then negotiates a compromise bill that is reported to both houses. Votes on the conference agreement are then taken in both chambers. If passed, it is sent to the President for his consideration and signature.

In most instances, after the authorization bill is passed, the appropriations bill goes through this same process. Although conceptually a sequential process, authorization and appropriations bills can be considered at the same time or even passed in reverse order.

Legislative text—and the associated bill number—come together for consideration on the floor in a variety of ways. For instance, the Senate can report out a bill, and then substitute the text of the Senate bill for the text of the bill passed by the House while retaining the House bill number. The House can also use this procedure. A Senate or House bill can also have part of the other chamber’s bill inserted into it, or can be so heavily amended that it is unclear whether the underlying text originated in the Senate or House bill.

Other events can occur to render the tracking of a bill and its contents difficult. Bills are sometimes reported out without an accompanying committee report to provide context for the legislative language. Voice votes or unanimous consent agreements may be granted instead of recorded votes, rendering it impossible to determine which Member voted for or against the bill or amendments offered during floor consideration. In addition, there may be times when a fiscal year ends without the enactment of some appropriations bills. Under those circumstances, Congress usually passes a continuing resolution (CR), which grants a temporary extension of budget authority for a specified period of time and purpose. CRs also typically specify that the funds provided may be used only for activities funded in the previous fiscal year. For more information on the components of a CR and the defense budget, see CRS Report R42647, Continuing Resolutions: Overview of Components and Practices, coordinated by Kate P. McClanahan.

Methods of Voting

There are several types of votes: voice votes, teller votes, division votes, and unanimous consent votes, but only when there is a recorded vote will there be a vote number and vote tally in the Congressional Record. The section below is based on “Methods of Voting in the House and Senate: Putting Members’ Positions on the Record,” from the Congressional Quarterly’s Guide to Congress, 6th ed. (2008), pp. 582-583.

- Division vote—those in favor or opposed stand, and the chair takes a head count: only vote totals are announced and there is no record of how individual Members voted.
- Recorded vote—Members vote electronically, each recorded vote is given a sequential number, and vote totals plus how each Member voted are recorded in the Congressional Record.
- Teller vote—an older method in which Members were counted as they passed between chair-appointed tellers for the “ayes” and “noes”; only vote totals are announced and there is no record of how individual Members voted.
- Unanimous consent vote—usually reserved for noncontroversial legislation.

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3 Article I, Section 7, of the Constitution requires that “all Bills for raising Revenue shall originate in the House of Representatives, but the Senate may propose or concur with Amendments as on other Bills.”
- Voice vote—the presiding officer calls for the “ayes” and then the “noes.” Members shout in chorus on one side or the other, and the chair decides the result.


### Table 1. Authorization Bills, 1961-1969

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<th>Authorization—Senate</th>
<th>Laws</th>
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### Authorization—House

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<th>Passed Vote # (yeas-nays)</th>
<th>Conf. Rept. # Passed Vote # (yeas-nays)</th>
<th>Senate Bill Reported</th>
<th>Report # Date Reported</th>
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<td>—</td>
<td>90-1645 7/5/68</td>
<td>S' 7/11/68 #130 (y363-n15)</td>
<td>90-1869 9/10/68 #173 (y322-n15)</td>
<td>S. 3293 90-1087 4/10/68 #87 (y54-n3)</td>
<td>90-1869 9/11/68 (vv)</td>
<td>P.L. 90-500 9/20/68</td>
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### Abbreviations and Symbols:

- **H** indicates that the Senate passed a bill with a House resolution number
- **S** indicates that the House passed a bill with a Senate resolution number
- (—) dashes indicate no original Senate bill; House bill number used
- vv = voice vote, uc = unanimous consent vote, dv = a division vote

### Notes:

- a. On May 24, 1961, the House considered the legislation and amended it by substituting the language of the House bill [H.R. 6151], then passed S. 1852.
- b. The Congress, in addition to the funds authorized to be appropriated under Public Law 87-53, authorized to be appropriated during the fiscal year 1962 for the use of the Armed Forces of the United States for procurement of aircraft, missiles, and naval vessels.
- c. House reported H.R. 8353 and then passed S. 2311 without amendment.
- d. No conference was held.
- e. The House April 12 accepted the Senate amendments to H.R. 9751 by voice vote. No conference was held.
- g. The Senate April 11 passed H.R. 2440, amended by voice vote.
- h. The Senate February 27 passed H.R. 9627 by an 80-0 roll call vote and sent to the conference with the House. No changes were made in the version reported by the Senate Committee. The Senate rejected the only floor amendment offered.
- i. The House by voice vote substituted the text of H.R. 7657 for that of S. 800, the Senate version of the authorization bill, and sent S. 800 to conference.
- j. The House May 9, passed H.R. 9240, amended. Following passage, the House by voice vote substituted the provisions of H.R. 9240 to those of the Senate’s bill (S. 666), passed the amended S. 666 and sent it to conference.
- k. The House passed S. 2950 amended and sent to conference.
## Table 2. Authorization Bills, 1970-2020

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Congressional Research Service 7
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**Legend:**
- **aaa** Resolving differences
- **ab** Resolving differences
- **ac** Accepting Senate amendment

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### Abbreviations and Symbols:

- **H** indicates that the Senate passed a bill with a House resolution number.
- **S** indicates that the House passed a bill with a Senate resolution number.
- (—-) dashes indicate no original Senate bill; House bill number used.
- **vv** = voice vote, **uc** = unanimous consent vote, **dv** = a division vote.

### Notes:

a. After passing H.R. 14000 by recorded vote # 200, the House passed S. 2546 by voice vote and laid H.R. 14000 on the table.

b. Senate reported out a substitute bill for H.R. 15495 as passed the House.

c. Senate substituted text of S. 3000, and then passed H.R. 14592 in lieu.

d. Senate passed H.R. 6674 in lieu of S. 920.

e. Senate passed H.R. 10929 in lieu of S. 2571.


g. Senate agreed to House amendments. No conference was held.

h. House passed H.R. 4040, laid it on the table by voice vote, then passed S. 428 in lieu by voice vote.

i. H.R. 3519 had a three-part report; this date is for the earliest report.

j. House passed S. 815 in lieu of H.R. 3519.

k. House laid H.R. 6030 on the table and passed S. 2248 in lieu.

l. House inserted text of H.R. 2969 into S. 675, then passed it by voice vote.

m. Senate substituted text of S. 2723, and then passed H.R. 5167.


o. House inserted text of H.R. 4428, then passed S. 2638.
p. Senate inserted text of S. 1174, and then passed H.R. 1748.
q. Senate folded text of S. 2355 into H.R. 4264, and then passed it.
r. After the initial bill was vetoed, an amended version was added to an existing bill on military base closures—H.R. 4481.
s. H.R. 4481 had a four-part report; the date is that of the earliest report.
t. Senate inserted text of S. 1352, and then passed H.R. 2461.
u. Senate inserted text of S. 2884, and then passed H.R. 4739.
v. Senate inserted text of S. 1507, and then passed H.R. 2100.
w. Senate inserted text of S. 3114, and then passed H.R. 5006.
x. Senate inserted text of S. 1298, and then passed H.R. 2401.
y. House passed S. 2182 by voice vote on 7/25/94 after substituting the text of H.R. 4301 as passed the House.
z. Senate inserted text of S. 2182, and then passed H.R. 4301.

aa. After veto of H.R. 1530 and failure to override, an amended conference report on S. 1124 was passed. The President signed P.L. 104-106 on 2/10/96.
bb. Senate struck all but the enacting clause and substituted division A of S. 1026.
c. Senate substituted text of S. 1745, and then passed H.R. 3230.
dd. Senate passed S. 936, inserted text of S. 936 into H.R. 11119, then passed H.R. 11119 by voice vote.
e. Senate passed S. 2057 by roll call vote # 181 on 6/25/98, then struck all but the enacting clause of H.R. 3616, inserted the text of S. 2057, then passed H.R. 3616 on 6/25/98 by unanimous consent.
ff. House passed H.R. 1401 on 6/10/99 by vote of y365-n58 (# 191), and then the bill was laid on the table. Subsequently, on 6/14/00 the House struck all but the enacting clause of S. 1059, substituted the text of H.R. 1401, and passed S. 1059 without objection.
gg. Senate struck all after the enacting clause and substituted the language of S. 2549 amended, then passed H.R. 4205 in lieu of S. 2549 with an amendment. H.R. 4205 enacted into law the text of H.R. 5408 as introduced on 10/6/00.
hh. House struck all after the enacting clause, substituted the text of H.R. 2586 which had passed the House on 9/28 by a vote of y398-n17 (# 359) and passed S. 1438 (which replaced S. 1416, which had been reported out with Report 107-62 on 9/12) without objection.
ii. Senate struck all after the enacting clause, then substituted the text of S. 2514 as amended and passed by the Senate on 6/27 by a vote of y97-n2 (# 165), and passed H.R. 4546.
jj. Senate struck all after the enacting clause, then substituted the text of S. 1050 which had passed the Senate on 5/22 by a vote of y98-n1 (# 194), and passed H.R. 1588.
kk. Senate struck all after the enacting clause, then substituted the text of S. 2400 which had passed the Senate on 6/23/04 by a vote of y97-n0 (# 146), and passed H.R. 4200.
ll. Senate struck all after the enacting clause, then substituted the text of S. 1042 which had passed the Senate on 11/15/05 by a vote of y98-n0 (# 326), and passed H.R. 1815.
mm. Senate incorporated S. 2766 in H.R. 5122 as an amendment.
nn. H.R. 1585/S. 1547 passed both the House and the Senate and was presented to the President on December 19, 2007. However, the President vetoed the bill on December 28, 2007. The National Defense Authorization Act for FY2008 passed under a new bill, H.R. 4986, which became P.L. 110-181 on January 28, 2008.
oo. 1st Report issued by the Committee on Armed Services; 2nd Report issued by the Select Committee on Intelligence.
pp. In lieu of a conference report, House took up S. 3002 as passed by the Senate and approved it with amendment on 9/24/08 by a vote of 392-39 (under suspension of the rules with a 2/3 vote required). Senate agreed to House amendment to the bill on September 27, 2008, by unanimous consent, clearing the measure for the President. Though there was no official conference report the House released a report on its amended version of S. 3001 as a committee print labeled HASC (House Armed Services Committee) No. 10 dated September 2008.
The text of the first version of the NDAA [H.R. 1735] was modified to accommodate the President’s objections. The text of the revised NDAA was substituted for the original text of S. 1356, an unrelated bill previously passed by the Senate. The amended version of S. 1356 then was passed on November 5, 2015, by the House, and on November 10, 2015, by the Senate. It was signed by the President on November 25, 2015. For more information, please see CRS Report R44019, Fact Sheet: Selected Highlights of the FY2016 Defense Budget Debate and the National Defense Authorization Acts (H.R. 1735 and S. 1356), by Pat Towell.

eee. Resolving differences—Senate actions: Senate agreed to House amendment to Senate bill (S. 1356) by yea-nay vote 91-3. Record vote no. 301. (Text as Senate agrees to the House amendment: CR S7875.)


ggg. H.R. 2810 was enacted as P.L. 115-91 on December 12, 2017. The Senate passed its version of H.R. 2810 on September 18, 2017, by a vote of 89-8, after first replacing the House-passed text of that bill with the text of S. 1519, the version of the FY2018 NDAA that had been reported by the Senate Armed Services Committee.

hhh. On passage of the bill (H.R. 2810 as amended).

iii. H.Rept. 115-863, the initial conference report to H.R. 5515, filed on July 23, required revision, thus the House sent it back to conference. A new conference report filed on July 25 (H.Rept. 115-874) became the basis for further congressional action.

jjj. The Senate replaced the House-passed text of the bill [H.R. 5515] with the text of S. 2987, the version of the NDAA reported by the Senate Armed Services Committee, and passed its amended version on June 18, 2018.

kkk. On September 17, 2019, the House took up Senate-passed S.1790, amended it by eliminating Senate-passed provisions and replacing them with the provisions of the House-passed H.R. 2500, and then passed the amended bill by voice vote. For more information, please see CRS Report R46144, FY2020 National Defense Authorization Act: P.L. 116-92 (H.R. 2500, S. 1790), by Pat Towell.

### Table 3. Appropriation Bills, 1961-1969

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- (—) dashes indicate no original Senate bill; House bill number used
- vv = voice vote, uc = unanimous consent vote, dv = a division vote
### Table 4. Appropriation Bills, 1970-2020

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P.L. = Public Law

Rules Committee Print

113-59 12/9/14 (Resolving differences) 12/11/14 #563 (y219-n206)
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<td>4/30/15 #193 (y255-n163) (Resolving differences) 12/17/15&lt;sup&gt;cc&lt;/sup&gt; #703 (y318-109) (Resolving differences) 12/18/15&lt;sup&gt;dd&lt;/sup&gt; #705 (y316-n113)</td>
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<td>5/23/2019&lt;sup&gt;cc&lt;/sup&gt;</td>
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</table>

<sup>a</sup> H.R. 1892<sup>a</sup> was the House-passed version of the FY2019 Defense Authorization Act.

<sup>b</sup> H.R. 1301<sup>b</sup> was the House-passed version of the FY2019 Defense Authorization Act.

<sup>c</sup> H.R. 1625<sup>c</sup> was the House-passed version of the FY2019 Defense Authorization Act.

<sup>d</sup> H.R. 6157<sup>d</sup> was the House-passed version of the FY2019 Defense Authorization Act.

<sup>e</sup> H.R. 2968<sup>e</sup> was the House-passed version of the FY2020 Defense Authorization Act.
### Abbreviations and Symbols:
- **H** indicates that the Senate passed a bill with a House resolution number
- **S** indicates that the House passed a bill with a Senate resolution number
- (—) dashes indicate no original Senate bill; House bill number used
- **vv** = voice vote, **uc** = unanimous consent vote, **dv** = a division vote

### Notes:
- a. Vote on second conference report. First conference report (91-1759) passed by the House 328-30 but tabled in the Senate.
- b. House agreed to Tunney amendment banning any funding for activities in Angola, thus clearing this bill to be sent to the President.
- c. A continuing resolution, which was passed instead of the normal DOD appropriations bill.
- d. Senate incorporated text of S. 2039 into H.R. 4185, then passed it.
- e. Both House and Senate bills were incorporated into this continuing resolution, which was passed instead of the normal DOD appropriations bill.
- g. Senate passed S. 3189 on October 15, 1990, then vitiated this action on October 16, 1990, and passed H.R. 5803 in lieu.
- h. Senate passed S. 1087, amended by recorded vote # 397 on September 5, 1995, then passed H.R. 2126 in lieu on September 8, 1995, by voice vote.
- i. The President allowed H.R. 2126 to become law without his signature.
- j. Senate substituted the text of S. 1894, then passed H.R. 3610.
- k. Senate passed S. 1005, amended by vote # 176 on July 15, 1997, then inserted text of S. 1005 into H.R. 2266, and passed it in lieu on July 29, 1997, by voice vote.
- l. President Clinton used his line item veto power to veto several items in this law.
- m. Senate passed H.R. 4103 in lieu of S. 2132.
- n. On July 28, 1999, the Senate vitiated previous passage of its own defense appropriations bill (S. 1122, June 8, 1999, vote # 158, 93-4), and passed H.R. 2561 after striking all but the enacting clause and inserting the text of S. 1122.
- o. On June 18, 2000, the Senate struck all but the enacting clause of H.R. 4576 and substituted the language of S. 2593, and on June 13, 2000 the Senate passed H.R. 4576 amended.
- p. Reported out with an amendment in the nature of a substitute.
- q. On July 18, 2002, the Committee on Appropriations reported an amendment in the nature of a substitute with written Report 107-213, which was passed as amended by unanimous consent on August 1, 2002, then substituted for the text of H.R. 5010 which was then passed on August 1, 2002, by a vote of y95-n3 (#204).
- r. Senate passed H.R. 2658 as amended.
- s. Senate struck all but the enacting clause and substituted the text of S. 2559, then passed H.R. 4613.
- t. In lieu of a conference report, the House took up the Senate-passed version of the bill on September 24, 2008, and agreed to the bill with amendment by a vote of 320-58 with 1 present. The Senate took up the
House amended version of the bill and agreed to it on September 27, 2008, by a vote of 78-12, clearing the measure for the President.

u. In lieu of a conference report on the FY2010 defense appropriations bill, House and Senate negotiators agreed on an amendment to the Senate-passed version of H.R. 3326 that would appropriate $497.7 billion for the DOD base budget and $128.2 billion for war costs. The House passed that compromise version of the bill December 16, 2009 (395-34); the Senate passed it December 19, 2009 (88-10).

v. Department of Defense and Full-Year Continuing Appropriations Act, 2011, appropriates funds for FY2011 to the Department of Defense (DOD) and appropriates amounts for continuing operations, projects, or activities which were conducted in FY2010 and for which appropriations, funds or other authority were made available in: (1) the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2010; (2) the Energy and Water Development and Related Agencies Appropriations Act, 2010; (3) the Department of Homeland Security Appropriations Act, 2010; (4) the Department of the Interior, Environment, and Related Agencies Appropriations Act, 2010; (5) the Legislative Branch Appropriations Act, 2010; (6) the Consolidated Appropriations Act, 2010; and (7) that part of chapter 1 of title I of the Supplemental Appropriations Act, 2010 that addresses guaranteed loans in the rural housing insurance fund.

w. Consolidated Appropriations Act, 2012. The measure was the vehicle for making appropriations for most federal government operations for the remainder of FY2012.
y. On August 2, 2012, the Committee on Appropriations reported by Senator Inouye with an amendment in the nature of substitute with written report S. Rept. 112-196. Placed on Senate Legislative Calendar under General Orders. Calendar No. 484.
aa. A House explanatory statement was printed in the March 6, 2013, Congressional Record, beginning on page H1029. A Senate explanatory statement was printed in the March 11, 2013, Congressional Record, beginning on page S1287.
bb. On March 21, 2013, the House agreed to the Senate amendments. Agreed to by the Yeas and Nays: 318-109 (Roll no. 89).
cc. On March 20, 2013, the Senate passed H.R. 933 with an amendment and an amendment to the Title by Yeay Nay Vote. 73-26. Record vote number: 44.
dd. For further action, see H.R. 3547, which became P.L. 113-76 on January 17, 2014.
ff. For further action, see H.R. 83, which became P.L. 113-235 on December 16, 2014.
g. The House Committee on Appropriations reported an original measure, H.Rept. 113-473.
h. Committee on Appropriations. Reported with an amendment in the nature of a substitute with written report no. 113-211.
j. Passed/agreed to in House: On motion to suspend the rules and pass the bill, as amended Agreed to by voice vote. (text: CR H7462)
k. Resolving differences—House actions: On motion that the House agree with an amendment to the Senate Amendment Agreed by the yeas and nays: 219 – 206 (Roll no. 563). (Text as House agreed to Senate amendment with and amendment: CR H9076-9273.)
l. Passed/agreed to in Senate: Passed Senate with an amendment by unanimous consent.
m. Resolving differences—Senate actions: Senate agreed to the House amendment to the Senate amendment to H.R. 83 by yea-nay vote. 56-40. Record vote no: 354. (consideration: CR S6813-6814)
n. For further action, see H.R. 2029 which became P.L. 114-113 on December 18, 2015.
pp. Resolving differences—House actions: On motion to concur in the Senate amendment with an amendment specified in Section 3(b) of H.Res. 566.

qq. Resolving differences—House actions: On motion to concur in the Senate amendment with an amendment specified in Section 3(a) of H.Res. 566.

rr. Resolving differences—Senate actions: Senate agreed to the House amendments to the Senate amendment to H.R. 2029.


tt. Resolving differences—House actions: On motion that the House agree with an amendment to the Senate amendment. Agreed to by the Yeas and Nays: 326-96 (Roll no. 620)

uu. Resolving differences—Senate actions: Senate agreed to the House amendment to the Senate amendment to H.R. 2028 by Yea-Nay Vote 63-36. Record Vote Number: 161.

vv. Per CRS In Focus IF10734, FY2018 Defense Spending Under an Interim Continuing Resolution, by Lynn M. Williams [archived], “Division D of H.R. 601 was extended through March 23, 2018 by four measures: Division A of H.J.Res. 123 (P.L. 115-90); Division A of H.R. 1370 (P.L. 115-96); Division B of H.R. 195 (P.L. 115-120); and Division B of H.R. 1892 (P.L. 115-123). Division C of H.R. 1892 also increased the discretionary spending limits set by the Budget Control Act (BCA/P.L. 112-25) for FY2018 and FY2019.”


zz. “This Act may be cited as the “Continuing Appropriations Amendments Act, 2018”. “Section 102. For the purposes of division D of Public Law 115–56, the time covered by such division shall be considered to include the period which began on or about February 9, 2018, during which there occurred a lapse in appropriations.”

aaa. Consolidated Appropriations Act 2018. Division C – Department of Defense Appropriations Act, 2018. “The explanatory statement regarding to this Act, printed in the House section of the Congressional Record on or about March 22, 2018, and submitted by the Chairman of the Committee on Appropriations of the House, shall have the same effect with respect to the allocations of funds and implementation of divisions A through L of this Act as if it were a joint explanatory statement of committee of conference.”

“For the Dept. of Defense Appropriations, 2018, unless otherwise noted, the language set forth in House Report 115-219 warrants full compliance and carries the same weight as language included in this joint explanatory statement unless specifically addressed to the contrary in the bill or this joint explanatory statement.”

bbb. Senate passed H.R. 6157 in lieu of S.3159.

ccc. H.R. 1158 - Consolidated Appropriations Act, 2020. Division A-Department of Defense Appropriations Act, 2020. “The explanatory statement regarding this Act, H.R. 1158, printed in the House section of the Congressional Record on or about December 17, 2019, and submitted by the Chairwoman of the Committee on Appropriations of the House, shall have the same effect with respect to the allocation of funds and implementation of divisions A through D of this Act as if it were a joint explanatory statement of a committee of conference.”

“Unless otherwise noted, references to the House and Senate reports are to House Report 116-84 and Senate Report 116-103, respectively. The language contained in the House and Senate reports warrant full compliance and carry the same weight as language included in this explanatory statement unless specifically addressed to the contrary in the bill or this explanatory statement.”
### Appendix. Defense Spending

Table A-1. National Defense Authorization Act. Discretionary Authorizations Within the Jurisdiction of the Armed Services Committee  
(amounts in millions of dollars)

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<td>639,102&lt;sup&gt;ee&lt;/sup&gt;</td>
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<td>68,998&lt;sup&gt;ee&lt;/sup&gt;</td>
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<tr>
<td>FY2020</td>
<td>567,809&lt;sup&gt;hh&lt;/sup&gt;</td>
<td>173,825&lt;sup&gt;hh&lt;/sup&gt;</td>
<td>H.R. 2500</td>
<td>S. 1790</td>
<td>665,729&lt;sup&gt;i&lt;/sup&gt;</td>
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<td>75,904&lt;sup&gt;i&lt;/sup&gt;</td>
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<td>S. 1790</td>
<td>658,434&lt;sup&gt;ii&lt;/sup&gt;</td>
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<td>(116-92)</td>
<td>71,500&lt;sup&gt;ii&lt;/sup&gt;</td>
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</table>

**Notes:** Totals may not reconcile due to rounding.

d. HASC Comm. Print no.5, Legislative Text and Joint Exp. Statement to H.R. 6523, p. 394.
e. H.Rept. 111-491, p. 9.
f. FY2011 S. 3454 was reported out of committee but not brought to the Senate floor. Negotiated agreement brought to the House floor in the form of H.R. 6523.
g. S.Rept. 111-201, pp. 8-9 [$725,682,023-$157,647,535=$568,034,488].
h. S.Rept. 111-201, pp. 8-9.
i. FY2011 S. 3454 was reported out of committee but not brought to the Senate floor. Negotiated agreement brought to the House floor in the form of H.R. 6523.
k. S.Rept. 112-26 to S. 1253, p. 8.
l. H.Rept. 112-479, p. 20.
m. H.Rept. 112-705, Conf. Rept., p. 687.
n. H.Rept. 113-102, p. 367.
o. FY2014 S. 1197 was brought to the Senate floor but work was never completed. Negotiated agreement brought to the House floor in the form of H.R. 3304.
p. S.Rept. 113-44, p. 274.
q. FY2014 S. 1197 was brought to the Senate floor but work was never completed. Negotiated agreement brought to the House floor in the form of H.R. 3304.
s. FY2015 S. 2410 was reported out of committee but was not brought to the floor. Negotiated agreement was brought to the House floor in the form of H.R. 3979.
OCCO was authorized in S. 2410 but no amount specified.
t. Not specified.
u. FY2015 S. 2410 was reported out of committee but was not brought to the floor. Negotiated agreement was brought to the House floor in the form of H.R. 3979. OCO was authorized in S. 2410 but no amount specified. Dollar amount taken from Comm. Print no.4, Legislative Text and Joint Exp. Statement to H.R. 3979, p.994.


w. S.Rept. 114-49, to accompany to S. 1376, p. 341.

x. S.Rept. 114-49, to accompany to S. 1376, p. 341.

y. H.R. 1735 was vetoed on 10/12/15.


aa. FY2016 P.L. 114-92 reflects agreement following enactment of the Bipartisan Budget Act of 2015, which raised the discretionary spending limits established by the Budget Control Act of 2011.


ff. H.Rept. 115-676, p. 320.


hh. FY2020 base budget request was $567,809 (in millions of dollars) and the FY2020 OCO budget request (including emergency funding) was $173,825 (millions of dollars). See the figures on p.404 on S. Rept. 116-48. Why these figures are different in the conference report are explained in the CRS Report R46144, FY2020 National Defense Authorization Act: P.L. 116-92 (H.R. 2500, S. 1790), by Pat Towell.


## Table A-2. DOD Appropriations Amounts

*(amounts in millions of dollars)*

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Budget Request</th>
<th>House Passed</th>
<th>Senate Passed</th>
<th>Conference/Enacted</th>
<th>Related CRS Reports</th>
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<tr>
<td></td>
<td>Base Budget</td>
<td>OCO Budget</td>
<td>Base Budget</td>
<td>OCO Budget</td>
<td>Final Bill (P.L.)</td>
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<tr>
<td>FY2010</td>
<td>$501,091&lt;sup&gt;a&lt;/sup&gt;</td>
<td>$128,595&lt;sup&gt;a&lt;/sup&gt;</td>
<td>$497,591&lt;sup&gt;a&lt;/sup&gt;</td>
<td>$128,247&lt;sup&gt;a&lt;/sup&gt;</td>
<td>H.R. 3326 (P.L. 111-118)</td>
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<td>FY2011&lt;sup&gt;b&lt;/sup&gt;</td>
<td>520,290</td>
<td>157,935</td>
<td>513,271</td>
<td>157,682</td>
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<td>117,726&lt;sup&gt;d&lt;/sup&gt;</td>
<td>519,775&lt;sup&gt;e&lt;/sup&gt;</td>
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<td>H.R. 2219</td>
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<td>FY2013&lt;sup&gt;k&lt;/sup&gt;</td>
<td>513,015&lt;sup&gt;i&lt;/sup&gt;</td>
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<td>510,150&lt;sup&gt;o&lt;/sup&gt;</td>
<td>79,279&lt;sup&gt;o&lt;/sup&gt;</td>
<td>505,738&lt;sup&gt;o&lt;/sup&gt;</td>
<td>85,605&lt;sup&gt;q&lt;/sup&gt;</td>
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<td>FY2015</td>
<td>485,254&lt;sup&gt;r&lt;/sup&gt;</td>
<td>63,517&lt;sup&gt;r&lt;/sup&gt;</td>
<td>484,456&lt;sup&gt;r&lt;/sup&gt;</td>
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<td>S. 1558</td>
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<td>58,626&lt;sup&gt;ee&lt;/sup&gt;</td>
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<td>FY2018&lt;sup&gt;ii&lt;/sup&gt;</td>
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<td>FY2019</td>
<td>600,331&lt;sup&gt;ii&lt;/sup&gt;</td>
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<td>68,079&lt;sup&gt;ii&lt;/sup&gt;</td>
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<td>163,980&lt;sup&gt;kk&lt;/sup&gt;</td>
<td>614,737&lt;sup&gt;kk&lt;/sup&gt;</td>
<td>68,079&lt;sup&gt;kk&lt;/sup&gt;</td>
<td>S. 2474</td>
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</tbody>
</table>

**Notes:**


e. H.Rept. 112-110 to accompany H.R. 2219, p. 3 [$638,341,936-$118,567,277].

f. H.Rept. 112-110 to accompany H.R. 2219, p. 3.

g. S.Rept. 112-77 to accompany to H.R. 2219, p. 6 [$620,240,531-$115,466,000].

h. S.Rept. 112-77 to accompany to H.R. 2219, p. 6.

i. H.Rept. 112-331, Conf. Rept. to H.R. 2055, p. 796 [$622,862,127-$114,962,635].


l. H.Rept. 112-493, p. 342.


q. H.Rept. 113-113, to accompany H.R. 2397, p. 2.

r. S.Rept. 113-85 to accompany S. 1429, p.6 [$587,462,934-$77,623,143].

s. S.Rept. 113-85 to accompany S. 1429, p.6.


w. H.Rept. 113-473 to accompany H.R. 4870, p. 2.

x. S.Rept. 113-211 to accompany H.R. 4870, p. 319.

y. S.Rept. 113-211 to accompany H.R. 4870, p. 319.


ff. H.Rept. 114-577 to H.R. 5293, p. 2


jj. Conf. Rept. 115-952, p. 515 [$668,409,933-$68,078,580] [$667,520,410-$68,079,000] [$667,980,036-$67,913,976] [$667,319,910-$67,914,000].


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