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Major Votes on Free Trade Agreements and Trade Promotion Authority

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SUMMARY

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Major Votes on Free Trade Agreements and Trade Promotion Authority

Congress plays a key role in shaping U.S. trade policy. While the President has authority to negotiate with foreign countries, Congress has sole constitutional authority to regulate international trade. Since 1934, Congress has periodically delegated certain trade agreement negotiating authorities to the President and has required congressional approval of some trade agreements through implementing legislation. Since 1979, Congress has passed 17 implementing measures for FTAs and multilateral trade agreements. Most recently, Congress considered and approved the United States-Mexico-Canada Agreement (USMCA) (P.L. 116-113).

Congress also periodically considers legislation to grant Trade Promotion Authority (TPA) to the President for limited time periods. Through TPA legislation, Congress delegates certain trade agreement negotiating authorities to the President; defines specific trade negotiation objectives; and sets consultation requirements. TPA legislation also outlines the terms, requirements, and procedures for FTA implementing legislation to receive expedited consideration in Congress. All but one of the 17 trade agreements approved by Congress since 1979 were considered in Congress under TPA.

Since 1979, Congress has passed six measures extending TPA for limited time periods. The most recent TPA was passed in 2015; this authority expired on July 1, 2021, potentially complicating the Administration's future trade negotiations. As with many international trade issues, TPA has been politically contentious over time, resulting in vigorous debate and three notable lapses in authority, including the current lapse.

Congress also has a specific role in determining U.S. membership to the World Trade Organization (WTO). Congress first approved U.S. membership in the international organization in 1994, by passing the implementing legislation for the WTO Uruguay Round Agreements. The implementing legislation also established a procedure whereby Congress can withdraw the United States from the WTO through a joint resolution. In the 116th Congress, two resolutions were introduced to withdraw U.S. membership from the WTO; neither were brought up for a vote.

The following report and tables compile the final congressional votes on FTAs, TPA, and U.S membership to the WTO.

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Congress and Free Trade Agreements

This report compiles the final congressional votes on free trade agreements (FTAs), trade promotion authority (TPA), and U.S membership to the World Trade Organization (WTO).

In the past 30 years, the United States has pursued bilateral, regional, and multilateral trade agreements in an attempt to liberalize markets and reduce trade and investment barriers. Congress has played a central role in shaping this trade policy. Congress—through debate and legislation—defines trade negotiation priorities and approves FTAs. Congress also helps oversee agreements' implementation and enforcement.

While the President has the authority to negotiate treaties with foreign countries, Congress has sole constitutional authority to regulate international trade.[1] Since 1934, Congress has periodically delegated some authority to negotiate trade agreements to the President. In the Trade Act of 1974, Congress outlined many of the congressional and executive roles regarding trade agreements; Congress delegated negotiation authority to the President, but required congressional approval (through implementation legislation) of FTAs. Congress also created a process to allow for expedited consideration of trade agreement implementing legislation, provided that the President observe certain statutory requirements.[2] This expedient consideration is known as TPA or, formerly, "fast-track" consideration.[3]

Free Trade Agreements: Bilateral and Regional

The United States is currently party to 12 bilateral FTAs (with Australia, Bahrain, Chile, Colombia, Israel, Jordan, South Korea, Morocco, Oman, Panama, Peru, and Singapore) and to two regional FTAs (United States-Mexico-Canada Agreement (USMCA) and the Dominican Republic-Central America-United States Free Trade Agreement (CAFTA-DR)). (For a list and timeline of FTAs, see **Table 1**. For a compilation of final congressional votes on FTAs considered by Congress, see **Table 2**.) These FTAs are considered comprehensive trade agreements, covering "substantially all trade" between partners. The United States has also negotiated more limited agreements that have focused on select bilateral trade and tariff issues; recent examples include the "phase one" agreements with China and Japan and a limited tariff agreement with the European Union. This report does not cover these limited-scope agreements, as they have not required congressional approval or non-tariff-related changes to U.S. law.[4]

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[1] Article I, Section 8, of the Constitution gives Congress the power "To regulate Commerce with foreign Nations ... " and "To lay and collect Taxes, Duties, Imposts, and Excises.... "

[2] Section 102 of the Trade Act of 1974, as amended.

[3] For more on Trade Promotion Authority see CRS In Focus IF10038, *Trade Promotion Authority (TPA)*, by Ian F. Fergusson; CRS Report RL33743, *Trade Promotion Authority (TPA) and the Role of Congress in Trade Policy*, by Ian F. Fergusson; and CRS Report R43491, *Trade Promotion Authority (TPA): Frequently Asked Questions*, by Ian F. Fergusson and Christopher M. Davis.

[4] For more on the recent limited scope agreements with China and Japan, see: CRS Insight IN11208, *U.S. Signs Phase One Trade Deal with China*, by Karen M. Sutter and CRS Report R46140, *"Stage One" U.S.-Japan Trade Agreements*, coordinated by Brock R. Williams. For more on the evolution of U.S. trade agreement policy and presidential authorities, see CRS Report R45198, *U.S. and Global Trade Agreements: Issues for Congress*, by Brock R. Williams, and CRS In Focus IF11400, *Presidential Authority to Address Tariff Barriers in Trade Agreements*, by Christopher A. Casey and Brandon J. Murrill.

Multilateral Trade Agreements and the World Trade Organization

In addition to bilateral and regional FTAs, the United States is also party to multilateral trade agreements that outline membership in the WTO, a 164-member international organization. The WTO was created in 1995 to oversee and administer multilateral trade rules, serve as a forum for trade liberalization negotiations, and resolve trade disputes.[5] When Congress approved the WTO Uruguay Round Agreements, it included a set of procedures to allow Congress to reconsider U.S. membership in the WTO by passing a joint resolution calling for withdrawal from the organization.[6] Congress may vote every five years on withdrawal from the WTO. Resolutions were introduced in the House during the 106th and 109th Congress; neither passed. In the 116th Congress, two resolutions to withdraw from the WTO were introduced (H.J.Res. 89 and S.J.Res. 71); neither were brought up for a vote. See **Table 3** for a compilation of major legislation and votes concerning U.S. membership to the WTO.

Trade Promotion Authority

Implementing legislation for all U.S. FTAs, except the agreement with Jordan, was considered in Congress under Trade Promotion Authority (TPA). TPA is the process by which Congress enables FTA legislation to be considered under expedited legislative procedures, provided the President observes certain statutory obligations. Because TPA is extended only for limited periods, Congress periodically considers legislation to extend it and to outline future trade negotiation objectives and consultation requirements. Since 1974, Congress has passed seven measures extending TPA. Most recently, Congress passed TPA legislation in 2015 (via the Bipartisan Congressional Trade Priorities and Accountability Act of 2015, P.L. 114-26); this authority lapsed on July 1, 2021. TPA, like many issues related to international trade, has been politically contentious in Congress over time, resulting in vigorous debate and two previous eight-year lapses in authority.[7] For a list of major votes on TPA, see **Table 4**.

Congressional Votes on Select Trade Legislation

Congressional consideration of bills can be a complex process, sometimes requiring multiple votes. For clarity's sake, this report only provides the final vote for each measure. More complete bill information can be found on Congress.gov—including roll call votes for all legislation back to 1993. The bill numbers listed in the following tables link to Congress.gov, and the vote tallies link to the House and Senate roll call votes, for all votes back to 1993.

Table 1 provides a timeline of FTAs including the date the agreement was signed, the date implementing legislation was enacted, and the date the agreement went into force. The table also notes the TPA legislation under which the trade agreement was considered in Congress. The table includes comprehensive FTAs that have entered into force and have required congressional approval. This table does not include limited-scope agreements that have not required

[5] See CRS Report R45417, *World Trade Organization: Overview and Future Direction*, coordinated by Cathleen D. Cimino-Isaacs.

[6] Section 125(b) of the Uruguay Round Agreements Act (P.L. 103-465) sets procedures for congressional disapproval of WTO participation. It specifies that Congress's approval of the WTO agreement shall cease to be effective "if and only if" Congress enacts a joint resolution calling for withdrawal. Congress may vote every five years on withdrawal.

[7] TPA lapsed for multiple years between 1994 and 2002 and between 2007 and 2015. For more on TPA, see CRS Report R43491, *Trade Promotion Authority (TPA): Frequently Asked Questions*, by Ian F. Fergusson and Christopher M. Davis.

congressional approval, or trade agreements that were signed, but not voted on by Congress, such as the Trans-Pacific Partnership.[8]

Table 2 provides major votes on FTAs, including the final House and Senate votes on FTA implementing legislation.

Table 3 provides major legislation and votes on U.S. membership to the WTO, including implementing legislation for multilateral agreements and resolutions calling for the United States to withdraw from the WTO.

Table 4 provides major votes on TPA legislation. It includes the final House and Senate votes on TPA-related provisions. Votes are grouped by the trade agreement authority granted to the President.

For a selected list of CRS products on FTAs and TPA, see the **Appendix**.

Table 1. U.S. Free Trade Agreements and Trade Promotion Authority: A Timeline

(1985-2021 descending order by entry into force date)

U.S. Free Trade Agreement	Agreement Signed	Implementing Legislation Signed by President	Agreement Entered into Force	TPA[a]
USMCA[b]	11/30/2018	1/29/2020	7/1/2020	Bipartisan Congressional Trade Priorities and Accountability Act of 2015
Colombia	11/22/2006	10/21/2011	5/15/2012	Trade Act of 2002
South Korea	6/30/2007	10/21/2011	3/15/2012	Trade Act of 2002
Panama	6/28/2007	10/21/2011	10/31/2012	Trade Act of 2002
Peru	4/12/2006	12/14/2007	2/1/2009	Trade Act of 2002
Oman	1/19/2006	9/26/2006	1/1/2009	Trade Act of 2002
Bahrain	9/14/2004	1/11/2006	1/11/2006	Trade Act of 2002
CAFTA-DR[c]	5/28/2004 (CAFTA); 8/5/2004 (DR)	8/2/2005	entered into force by country on a rolling basis, 2006-2009[d]	Trade Act of 2002
Morocco	6/15/2004	8/17/2004	1/1/2006	Trade Act of 2002
Australia	5/18/2004	8/3/2004	1/1/2005	Trade Act of 2002
Chile	6/6/2003	9/3/2003	1/1/2004	Trade Act of 2002
Singapore	5/6/2003	9/3/2003	1/1/2004	Trade Act of 2002

[8] For more information on recent limited-scope agreements see: CRS Insight IN11208, *U.S. Signs Phase One Trade Deal with China*, by Karen M. Sutter and CRS Report R46140, *"Stage One" U.S.-Japan Trade Agreements*, coordinated by Brock R. Williams. For more on the evolution of U.S. FTA policy, see CRS Report R45198, *U.S. and Global Trade Agreements: Issues for Congress*, by Brock R. Williams. The Trans-Pacific Partnership (TPP) was a proposed FTA, signed by the United States and 11 other Asia-Pacific countries on Feb. 4, 2016. In Jan. 2017, the United States notified the other TPP signatories that it would not ratify the agreement, effectively ending TPP's potential entry into force as written. The remaining TPP signatories made limited modifications to TPP after the U.S. withdrawal and signed a new agreement, the Comprehensive and Progressive Agreement for Trans-Pacific Partnership (CPTPP). The CPTPP entered into force among Australia, Canada, Japan, Mexico, New Zealand, and Singapore in 2018, for Vietnam in 2019, and for Peru in 2021.

U.S. Free Trade Agreement	Agreement Signed	Implementing Legislation Signed by President	Agreement Entered into Force	TPA[a]
Jordan	10/24/2000	9/28/2001	12/17/2001	Not considered under TPA
NAFTA[e]	12/17/1992	12/8/1993	1/1/1994	Omnibus Trade and Competitiveness Act of 1988
Canada[f]	1/2/1988	9/28/1988	1/1/1989	Trade and Tariff Act of 1984
Israel	4/22/1985	6/11/1985	8/19/1985	Trade and Tariff Act of 1984

Source: Compiled from the U.S. Trade Representative's website, Congress.gov, *Treaties in Force*, *Congressional Quarterly Almanac*, and CRS Report RL33743, Trade Promotion Authority (TPA) and the Role of Congress in Trade Policy, by Ian F. Fergusson

Notes: Also see CRS Infographic IG10001, *Trade Promotion Authority (TPA) and U.S. Trade Agreements Timeline*, by Brock R. Williams.

a. Trade Promotion Authority (TPA) is the legislation that grants the President authority to negotiate trade agreements for which implementing legislation may receive expedited treatment in Congress.

b. The U.S.-Mexico-Canada Trade Agreement (USMCA) superseded the North American Free Trade Agreement (NAFTA).

c. CAFTA-DR (Dominican Republic-Central America-United States FTA) includes Costa Rica, El Salvador, Guatemala, Honduras, Nicaragua, and the Dominican Republic.

d. CAFTA-DR entered into force on a rolling basis as the President certified each country's compliance with the agreement: El Salvador (March 1, 2006); Honduras and Nicaragua (April 1, 2006); Guatemala (July 1, 2006); the Dominican Republic (March 1, 2007); and Costa Rica (January 1, 2009).

e. NAFTA (the North American Free Trade Agreement) included Mexico and Canada, and was superseded by USMCA.

f. The U.S.-Canada FTA was superseded by NAFTA.

Table 2. Major Votes on Free Trade Agreement (FTA) Implementing Legislation

(Agreements listed by date FTA went into force (see **Table 1**.))

Congress (Year)	U.S. FTA	Bill	Description of Bill	Final Votes	
				House	Senate
116th (2020)	**USMCA**[a]	H.R. 5430	FTA implementation act; enacted, P.L. 116-113.	385-41 (Passed) 12/19/2019	89-10 (Passed) 01/16/2020
112th (2011)	**Colombia**	H.R. 3078	FTA implementation act; enacted, P.L. 112-42.	262-167 (Passed) 10/12/2011	66-33 (Passed) 10/12/2011
110th (2008)		H.Res. 1092	Resolution to suspend TPA consideration of Colombia FTA in the 110th Congress. (The Administration did not resubmit the Colombia FTA to Congress until the 112th Congress.)	224-195 (Passed) 04/10/2008	n/a
112th (2011)	**South Korea**	H.R. 3080	FTA implementation act; enacted, P.L. 112-41.	278-151 (Passed) 10/12/2011	83-15 (Passed) 10/12/2011
112th (2011)	**Panama**	H.R. 3079	FTA implementation act; enacted, P.L. 112-43.	300-129 (Passed) 10/12/2011	77-22 (Passed) 10/12/2011
110th (2007)	**Peru**	H.R. 3688	FTA implementation act; enacted, P.L. 110-138.	285-132 (Passed) 11/08/2007	77-18 (Passed) 12/04/2007
109th (2006)	**Oman**	H.R. 5684	FTA implementation act; enacted, P.L. 109-283.	221-205 (Passed) 07/20/2006	62-32 (Passed) 09/19/2006
109th (2006)		S. 3569	FTA implementation act.	—	60-34 (Passed) 06/29/2006
109th (2006)	**Bahrain**	H.R. 4340	FTA implementation act; enacted, P.L. 109-169.	327-95 (Passed) 12/07/2005	By Unanimous Consent. 12/13/2005
109th (2005)	**CAFTA-DR**[b]	H.R. 3045	FTA implementation act; enacted, P.L. 109-53.	217-215 (Passed) 07/28/2005	55-45 (Passed) 07/28/2005
109th (2005)		S. 1307	FTA implementation act.	—	54-45 (Passed) 06/30/2005

Congress (Year)	U.S. FTA	Bill	Description of Bill	Final Votes	
				House	Senate
108th (2004)	**Morocco**	H.R. 4842	FTA implementation act; enacted, P.L. 108-302.	323-99 (Passed) 07/22/2004	By Unanimous Consent 07/22/2004
108th (2004)		S. 2677	FTA implementation act.	—	85-13 (Passed) 07/21/2004
108th (2004)	**Australia**	H.R. 4759	FTA implementation act; enacted, P.L. 108-286.	314-109 (Passed) 07/14/2004	80-16 (Passed) 07/15/2004
108th (2004)	**Chile**	H.R. 2738	FTA implementation act; enacted, P.L. 108-77.	270-156 (Passed) 07/24/2003	65-32 (Passed) 07/31/2003
108th (2003)		S.Res. 211	A resolution expressing the sense of the Senate regarding provisions in the Chile and Singapore FTAs and immigration.	n/a	By Unanimous Consent 07/31/2003
108th (2003)	**Singapore**	H.R. 2739	FTA implementation act; enacted, P.L. 108-78.	272-155 (Passed) 07/24/2003	66-32 (Passed) 07/31/2003
108th (2003)		S.Res. 211	A resolution expressing the sense of the Senate regarding provisions in the Chile and Singapore FTAs on trade agreements and immigration.	n/a	By Unanimous Consent 07/31/2003
107th (2001)	**Jordan**	H.R. 2603	FTA implementation act; enacted, P.L. 107-43.	Voice vote (Agreed) 07/31/2001	Voice vote (Agreed) 09/24/2001
103rd (1993)	**NAFTA**[c]	H.R. 3450	FTA implementation act; enacted, P.L. 103-182.	234-200 (Passed) 11/17/1993	61-38 (Passed) 11/20/1993
100th (1988)	**Canada**[d]	H.R. 5090	FTA implementation act; enacted, P.L. 100-449.	366-40 (Passed) 08/09/1988	83-9 (Passed) 09/19/1988
104th (1996)	**Israel**	H.R. 3074	Amendments to the Israel FTA, enacted, P.L. 104-234.	Voice vote (Agreed) 04/16/1996	By Unanimous Consent 09/27/1996

Congress (Year)	U.S. FTA	Bill	Description of Bill	Final Votes	
				House	Senate
99th (1985)		H.R. 2268	FTA implementation act; enacted, P.L. 99-47.	422-0 (Passed) 05/07/1985	Voice Vote (Agreed) 05/23/1985

Source: Compiled from Congress.gov and CQ Almanac.

Notes: TPA=Trade Promotion Authority. For more detailed bill information, the bill numbers above link to Congress.gov, and the vote tallies link to the House and Senate roll call votes, where available. In a few examples (Oman, CAFTA-DR, Morocco), the Senate passed an implementing bill before the House version. The Senate later considered and passed the House version of the bill, as revenue-generating bills must originate in the House**.** The Senate bills that received a vote are included in the above table.

a. USMCA, the U.S.-Mexico-Canada Trade Agreement, superseded NAFTA.

b. CAFTA-DR is the Dominican Republic-Central America-United States FTA, and includes Costa Rica, El Salvador, Guatemala, Honduras, Nicaragua, and the Dominican Republic.

c. NAFTA, the North American Free Trade Agreement, included Mexico and Canada and was superseded by USMCA.

d. U.S.-Canada FTA was effectively superseded by NAFTA.

Table 3. U.S. Membership to the World Trade Organization (WTO): Major Legislation and Votes

103rd-117th Congress (1994-2021)

Congress	P.L./Bill	Type	Description of Bill	Final Votes	
				House	Senate
103rd	P.L. 103-465 (H.R. 5110)	Implementation act	Uruguay Round Agreements Act (Implementation act for WTO agreements).	288-146 (Passed) 11/29/1994	76-24 (Passed) 12/01/1994
116th	S.J.Res. 71	Proposed Withdrawal from WTO	Withdrawing the approval of the United States from the Agreement establishing the WTO.	—	[no votes taken]
116th	H.J.Res. 89	Proposed Withdrawal from WTO	Withdrawing the approval of the United States from the Agreement establishing the WTO.	[no votes taken]	—
109th	H.J.Res. 27	Proposed Withdrawal from WTO	Withdrawing the approval of the United States from the Agreement establishing the WTO.	86-338 (Failed) 06/09/2005	—
109th	H.Res. 304	Consideration of Proposed Withdrawal from WTO	Providing for consideration of the joint resolution (H.J.Res. 27) withdrawing the approval of the United States from the Agreement establishing the WTO.	Voice vote (Passed) 06/08/2005	n/a
106th	H.J.Res. 90	Proposed Withdrawal from WTO	Withdrawing the approval of the United States from the Agreement establishing the WTO.	56-363 (Failed) 06/21/2000	—
106th	H.Res. 528	Consideration of Proposed Withdrawal from WTO	Providing for consideration of the joint resolution (H.J.Res. 90) withdrawing the approval of the United States from the Agreement establishing the WTO.	343-61 (Passed) 06/21/2000	n/a
106th	H.J.Res. 89	Proposed Withdrawal from WTO	Withdrawing the approval of the United States from the Agreement establishing the WTO.	[no votes taken]	—

Source: Compiled from Congress.gov.

Notes: The Uruguay Round of the World Trade Organization (WTO) included a series of multilateral agreements that established the WTO and outlined trade rules and membership to the international organization. The President signed the Uruguay Round Agreements on April 15, 1994. Congress considered implementation legislation for the agreements under the TPA provisions in the Omnibus Trade and Competitiveness Act of 1988. The implementation act was signed into law on December 8, 1994, and the Uruguay Round Agreements went into force on January 1, 1995.

Section 125(b) of the Uruguay Round Agreements Act (P.L. 103-465) sets procedures for congressional disapproval of WTO participation. It specifies that Congress's approval of the WTO agreements shall cease to be effective "if and only if" Congress enacts a joint resolution calling for withdrawal. Congress may vote every five years on withdrawal.

Table 4. Major Votes on Trade Promotion Authority (TPA) Provisions

(Final votes on TPA provisions (1974-2021), legislation listed by date of vote)

Congress	Bill	Name of Act or Description	Final Votes on TPA provisions		Notes
			House Vote	Senate Vote	
Votes related to the 2015 TPA grant					
114th	H.R. 2146	**Bipartisan Congressional Trade Priorities and Accountability Act of 2015**	218-208, (Passed) 6/18/2015	60-38, (Passed) 6/24/2015	Enacted, P.L. 114-26, 06/29/2015. Extends TPA to include the Trans-Pacific Partnership negotiations, USMCA, and other prospective FTAs. TPA provisions expired July 1, 2021.
114th	H.R. 1314	Bipartisan Budget Act of 2015	Measure considered under "division of the question." Measure failed because while Title I (TPA) passed, Title II failed. Title I vote (on TPA): 219-211, 6/12/2015; Title II vote (on other issues): 126-302, 6/12/2015[a]	Vote concerning TPA: 62-37, (Passed) 5/22/2015[b]	The TPA provisions in H.R. 1314 passed in the Senate, but failed in the House. An amendment identical to the Senate version of H.R. 1314 was then inserted into an unrelated bill, H.R. 2146 (see above).
Votes related to the 2002 TPA grant					
110th	H.Res. 1092	Resolution to remove TPA consideration from the U.S.-Colombia FTA bill (H.R. 5724) in the 110th Congress	224-195, (Agreed) 04/10/2008	n/a	This measure removed TPA consideration (granted through the TPA provisions in the Trade Act of 2002) from the U.S.-Colombia FTA (H.R. 5724) in the 110th Congress. No further legislative action occurred in the 110th Congress on H.R. 5724. The U.S.-Colombia FTA was not resubmitted to Congress until the 112th Congress.
107th	H.R. 3009	**The Trade Act of 2002**	215-212, (Passed) 7/27/2002	64-34, (Passed) 8/1/2002	Enacted, P.L. 107-210, 8/6/2002. Eleven FTAs were negotiated and considered in Congress under the TPA provisions in the Trade Act of 2002. See **Table 1**.

Congress	Bill	Name of Act or Description	Final Votes on TPA provisions		Notes
			House Vote	Senate Vote	
107th	H.Res. 450	H. Res. 450 Relating to consideration of H.R. 3009	216-215, (Agreed) 6/26/2002	n/a	A rule to expand the scope of H.R. 3009 (the Trade Act of 2002)
107th	H.R. 3005	Bipartisan Trade Promotion Authority Act of 2002	215-214, (Passed) 12/6/2001	n/a	
TPA Lapse, 1994-2002					
105th	H.R. 2621	Reciprocal Trade Agreement Authorities Act of 1997	180-243, (Failed) 9/25/1998	n/a	Measure attempted to renew TPA. Measure failed. TPA lapsed between 1994 and 2002.
Votes related to the 1988 TPA grant					
103rd	H.R. 1876	**To extend fast-track procedures for Uruguay Round trade agreements**	295-126, (Passed) 6/22/1993	76-16, (Passed) 6/30/1993	Enacted, P.L. 103-49, 7/2/1993. Amended the Omnibus Trade and Competitiveness Act of 1988 (see below) to extend TPA for the WTO Uruguay Round agreements.
102nd	S.Res. 78	Resolution disapproving a two-year extension of fast-track procedures under the Omnibus Trade and Competitiveness Act of 1988.	n/a	36-59, (Failed) 5/24/1991	A failed attempt to deny a two-year extension of the TPA provisions in the Omnibus Trade and Competitiveness Act of 1988. Also see identical bill H.Res. 101.
102nd	H.Res. 101	Resolution disapproving the extension of fast-track procedures to implement trade agreements entered into after May 31, 1991, and by May 31, 1993.	192-231, (Failed) 5/23/1991	n/a	Also see identical bill S. Res. 78 (above).
102nd	H.Res. 146	Resolution concerning U.S. objectives of future trade agreements	329-85, (Passed) 5/23/1991	n/a	Bill attempted to emphasize that Congress could suspend fast track consideration if the Administration did not negotiate adequate protections for workers, industries, and the environment.

Congress	Bill	Name of Act or Description	Final Votes on TPA provisions		Notes
			House Vote	Senate Vote	
100th	H.R. 4848	**Omnibus Trade and Competitiveness Act of 1988**	376-45, (Passed) 7/13/1988	85-11, (Passed) 8/3/1988	Enacted, P.L. 100-418, 8/23/1988. Provided TPA consideration for NAFTA and the WTO Uruguay Round Agreements.
100th	H.R. 3	Omnibus Trade and Competitiveness Act of 1987	312-107, (Passed) 04/21/1987; (Vetoed by the President, 5/24/1988); Motion to override Presidential veto: 308-113, (Passed) 5/24/1988	63-36, (Passed) 4/27/1988; (Vetoed by the President, 5/24/1988) Motion to override veto: 61-37, (Failed) 6/8/1988	Measure failed over presidential veto. Provisions from H.R.3, concerning TPA, were reintroduced into H.R. 4848, which was enacted as P.L. 100-418 (see above).
100th	S. 1420	Omnibus Trade and Competitiveness Act of 1987	n/a	Senate passed H.R. 3 in lieu of this measure, by Yea-Nay Vote of 71-27, 07/21/1987	See related bill H.R. 3, above.
Votes related to the 1984 TPA grant					
98th	H.R. 3398	**The Trade and Tariff Act of 1984**	386–1, (Passed) 10/9/1984	96-0, (Passed) 9/20/1984	Enacted, P.L. 98-573, 10/30/1984. Provided TPA consideration to the Canada and Israel FTAs.
98th	H.R. 5377	U.S. Israel Free Trade Area	416-6, (Passed) 10/3/1984	n/a	Text of bill was inserted into H.R.3398, the Trade and Tariff Act of 1984 (see above). Outlined authority and negotiating priorities for the U.S.-Israel FTA.
Votes related to the 1974 TPA grant					
96th	H.R. 4537	**Trade Agreements Act of 1979**	395-7, (Passed) 07/11/1979	90-4, (Passed) 07/23/1979	Enacted, P.L. 96-39, 07/26/1979.

Congress	Bill	Name of Act or Description	Final Votes on TPA provisions		Notes
			House Vote	Senate Vote	
Votes related to the 1974 TPA grant					
93rd	H.R. 10710	**Trade Act of 1974**	323-36, (Passed) 12/20/1974	72-4, (Passed) 12/20/1974	Enacted, P.L. 93-618, 01/03/1975.

Source: Compiled by CRS from Congress.gov.

Notes: Bolded titles were enacted into law. For more detailed bill information, the bill numbers above link to Congress.gov. In addition to the current lapse in TPA, there were two notable lapses: between 1994 and 2002 and between 2007 and 2015. For more on TPA, see CRS Report R43491, *Trade Promotion Authority (TPA): Frequently Asked Questions*, by Ian F. Fergusson and Christopher M. Davis.

a. The measure was voted on in the House under a procedure known as "division of the question," which requires separate votes on each component, but approval of both to pass. Title I concerning TPA passed the House; however, Title II, concerning trade adjustment assistance, failed. Thus, the measure failed, under "division of the question." (House roll call votes on H.R. 1314: Title I (TPA): Roll no. 362, 6/12/2015; Title II: Roll no. 361, 6/12/2015.)

b. Roll call vote 193, 5/22/2015.

Appendix. Selected CRS Reports and Resources

Trade Promotion Authority

CRS Report R43491, *Trade Promotion Authority (TPA): Frequently Asked Questions*, by Ian F. Fergusson and Christopher M. Davis

CRS Report RL33743, *Trade Promotion Authority (TPA) and the Role of Congress in Trade Policy*, by Ian F. Fergusson

CRS Infographic IG10001, *Trade Promotion Authority (TPA) and U.S. Trade Agreements Timeline*, by Brock R. Williams

CRS In Focus IF11400, *Presidential Authority to Address Tariff Barriers in Trade Agreements*, by Christopher A. Casey and Brandon J. Murrill

Free Trade Agreements: Selected Issues

CRS Report R46669, *International Trade and Finance: Overview and Key Issues for the 117th Congress*, by Andres B. Schwarzenberg and Christopher A. Casey (See section "U.S. Trade Agreements and Negotiations.")

CRS Report R45198, *U.S. and Global Trade Agreements: Issues for Congress*, by Brock R. Williams

CRS In Focus IF10161, *International Trade Agreements and Job Estimates*, by James K. Jackson

CRS Report R44044, *U.S. Trade with Free Trade Agreement (FTA) Partners*, by James K. Jackson

CRS In Focus IF10046, *Worker Rights Provisions in Free Trade Agreements (FTAs)*, by Cathleen D. Cimino-Isaacs and M. Angeles Villarreal

CRS In Focus IF10972, *Labor Enforcement Issues in U.S. FTAs*, by Cathleen D. Cimino-Isaacs

CRS In Focus IF10166, *Environmental Provisions in Free Trade Agreements (FTAs)*, by Richard K. Lattanzio and Ian F. Fergusson

CRS In Focus IF10033, *Intellectual Property Rights (IPR) and International Trade*, by Shayerah I. Akhtar and Ian F. Fergusson

Free Trade Agreements

CRS Report R44981, *The United States-Mexico-Canada Agreement (USMCA)*, by M. Angeles Villarreal and Ian F. Fergusson

CRS In Focus IF10997, *U.S.-Mexico-Canada (USMCA) Trade Agreement*, by M. Angeles Villarreal and Ian F. Fergusson

CRS Legal Sidebar LSB10399, *USMCA: Implementation and Considerations for Congress*, by Nina M. Hart

CRS In Focus IF10733, *U.S.-South Korea (KORUS) FTA*, coordinated by Brock R. Williams

CRS Report RL34470, *The U.S.-Colombia Free Trade Agreement: Background and Issues*, by M. Angeles Villarreal and Edward Y. Gracia

CRS Report RS22164, *DR-CAFTA: Regional Issues*, by Clare Ribando Seelke

CRS In Focus IF10394, *Dominican Republic-Central America-United States Free Trade Agreement (CAFTA-DR)*, by M. Angeles Villarreal

CRS Insight IN10903, *CRS Products on the North American Free Trade Agreement (NAFTA)*, by M. Angeles Villarreal

Multilateral Trade Agreements

CRS Report R45417, *World Trade Organization: Overview and Future Direction*, coordinated by Cathleen D. Cimino-Isaacs

Select Limited Scope Agreements

CRS Report R46140, *"Stage One" U.S.-Japan Trade Agreements*, coordinated by Brock R. Williams

CRS Insight IN11208, *U.S. Signs Phase One Trade Deal with China*, by Karen M. Sutter

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