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FY2016 Agriculture and Related Agencies Appropriations: In Brief

Updated February 23, 2016

Congressional Research Service
https://crsreports.congress.gov
R43938

CRS REPORT
Prepared for Members and
Committees of Congress

Action on FY2016 Agriculture Appropriations

The FY2016 Agriculture Appropriations bill was enacted as part of an omnibus appropriation on December 18, 2015 (P.L. 114-113). Agriculture appropriations bills were reported in both chambers, but neither went to the floor (H.R. 3049, S. 1800). The enacted appropriation provides $21.750 billion for discretionary amounts in the Agriculture appropriation, an increase of $925 million over FY2015 (+4.4%), and $1.1 billion more than the House-reported bill or $990 million more than the Senate-reported bill. The omnibus follows a higher budget allocation[1] in the Bipartisan Budget Act of 2015 (P.L. 114-74) than was available to develop the reported bills.

Mandatory spending carried in the Agriculture appropriation is roughly $119 billion, making the FY2016 total about $141 billion. The appropriation also contains policy-related provisions.

The initial "302(b)" allocation for discretionary spending by the House Agriculture appropriations subcommittee was $20.650 billion (H.Rept. 114-97), $175 million less than FY2015.[2] The House subcommittee approved a draft bill on June 18, 2015. The full House Appropriations Committee reported the bill on July 8, 2015, by voice vote (H.R. 3049, H.Rept. 114-205).

The initial Senate subcommittee allocation was $20.510 billion (S.Rept. 114-55), effectively $110 million greater than the House bill since Senate jurisdiction for the Commodity Futures Trading Commission (CFTC) rests with the Financial Services appropriations subcommittee. The Senate Agriculture subcommittee approved a draft bill on July 14. The full Senate Appropriations Committee reported the bill on July 16, 2015, by a vote of 28-2 (S. 1800, S.Rept. 114-82).

The White House released its FY2016 budget request on February 2, 2015,[3] together with the USDA budget summary[4] and the more detailed budget justification.[5] See **Table 1** for amounts by title; **Table 2** for amounts by agency; and **Table 3** for a timeline of action since 1995.

Major Differences in FY2016

Among spending differences in the FY2016 appropriation that exceed $10 million from FY2015 (**Table 2**)—and that were provided mostly with the extra allocation in the Bipartisan Budget Agreement—the enacted appropriation provides the **Rural Housing Service** $301 million more than FY2015 (+28%) for rental assistance grants and $25 million more for housing revitalization and community facilities grants. For the **Rural Utilities Service**, rural water and waste disposal grants rise $57 million (+12%). For international food aid, an extra $250 million is provided for **Food for Peace** grants. The **Agricultural Research Service** receives $178 million more than FY2015 (+15%), mostly for buildings and facilities, and the **National Institute of Food and Agriculture** receives $37 million more, mostly for Agriculture and Food Research Initiative (+7.7%). Implementation of the Food Safety Modernization Act is bolstered by an increase of $104 million, part of the $132 million boost for the **Food and Drug Administration (FDA)**. **Emergency conservation, watershed, and forestry programs** receive $157 million more than in FY2015, some of it offset by a disaster declaration for budget accounting. The **Animal and**

[1] See, CRS Report R42388, *The Congressional Appropriations Process: An Introduction*, for context on procedures.

[2] The FY2015 Agriculture appropriation ($20.575 billion) was based on Senate jurisdiction for CFTC and needs to be increased by the CFTC appropriation ($250 million) to be comparable for House jurisdiction ($20.825 billion).

[3] Office of Management and Budget (OMB), *FY2016 Budget of the U.S. Government*, at http://www.whitehouse.gov/omb/budget. Details are in the *Appendix*, at http://www.whitehouse.gov/omb/budget/Appendix. The request for FDA is in the *Appendix* for the Department of Health and Human Services, and CFTC is with Other Independent Agencies.

[4] USDA, *FY2016 USDA Budget Summary*, at http://www.obpa.usda.gov/budsum/fy16budsum.pdf.

[5] USDA, *FY2016 USDA Budget Explanatory Notes*, at http://www.obpa.usda.gov/fy16explan_notes.html.

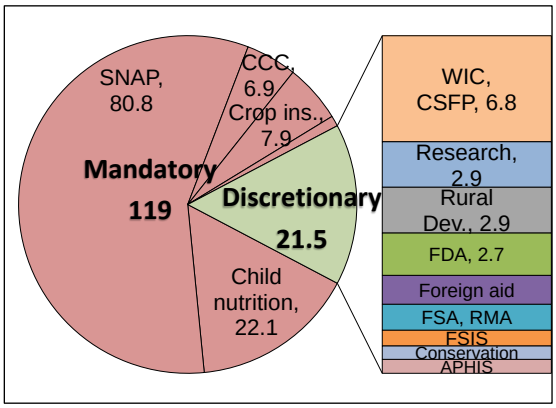
Plant Health Inspection Service receives $23 million more than in FY2015 (+3%). Among reductions, the Special Supplemental Nutrition Program for Women, Infants, and Children (**WIC**) receives $273 million less than in FY2015. The **Environmental Quality Incentives Program**, a change to a mandatory program, is reduced by $73 million more than its reduction last year.

Among the notable policy-related provisions discussed this year, the enacted appropriation repeals certain **country-of-origin** provisions. It continues to prohibit **horse slaughter** facility inspections and the import of processed **poultry from China** for certain nutrition programs. It continues providing flexibility from **whole grain** and **sodium** requirements in the child nutrition programs and addresses the formation of future **dietary guidelines**. It restores the use of **commodity certificates** for the marketing loan program, including not being subject to payment limits. However, it does not change the **conservation compliance** requirements, nor does it limit the applicability of certain **tobacco regulations** for e-cigarettes, unlike the House markup.

Scope of Agriculture Appropriations

Figure 1. Agriculture Appropriations

(FY2016 budget authority in billions of dollars)



Source: CRS. Does not show some agencies under $0.5 billion that together are offset by reductions; excludes Commodity Futures Trading Commission.

Notes: SNAP = Supplemental Nutrition Assistance Program; CCC = Commodity Credit Corp.; FCIC = Federal Crop Insurance Corp.; WIC = Special Supplemental Nutrition Program for Women, Infants, and Children; CSFP = Commodity Supplemental Food Program; FDA = Food and Drug Admin.; FSA = Farm Service Agency; RMA = Risk Management Agency; FSIS = Food Safety and Inspection Service; APHIS = Animal and Plant Health Inspection Service.

The Agriculture appropriations bill funds all of the U.S. Department of Agriculture (USDA), except for the Forest Service. It also funds FDA, and, in even-numbered fiscal years, the enacted bill carries the CFTC.[6]

Agriculture appropriations include both mandatory and discretionary spending. But discretionary amounts are the primary focus during the bill's development, since mandatory amounts generally are set by authorizing laws such as the farm bill.

The scope of the appropriation can be shown by the major allocations in the FY2016 appropriation (**Figure 1**). The largest discretionary spending items are WIC, agricultural research, FDA, rural development, foreign food aid and trade, farm assistance programs, food safety inspection, conservation, and animal and plant health.

The main mandatory spending items are the Supplemental Nutrition Assistance Program (SNAP); child nutrition; crop insurance; and the Commodity Credit Corporation, which pays for the farm commodity, conservation, and other mandatory programs.

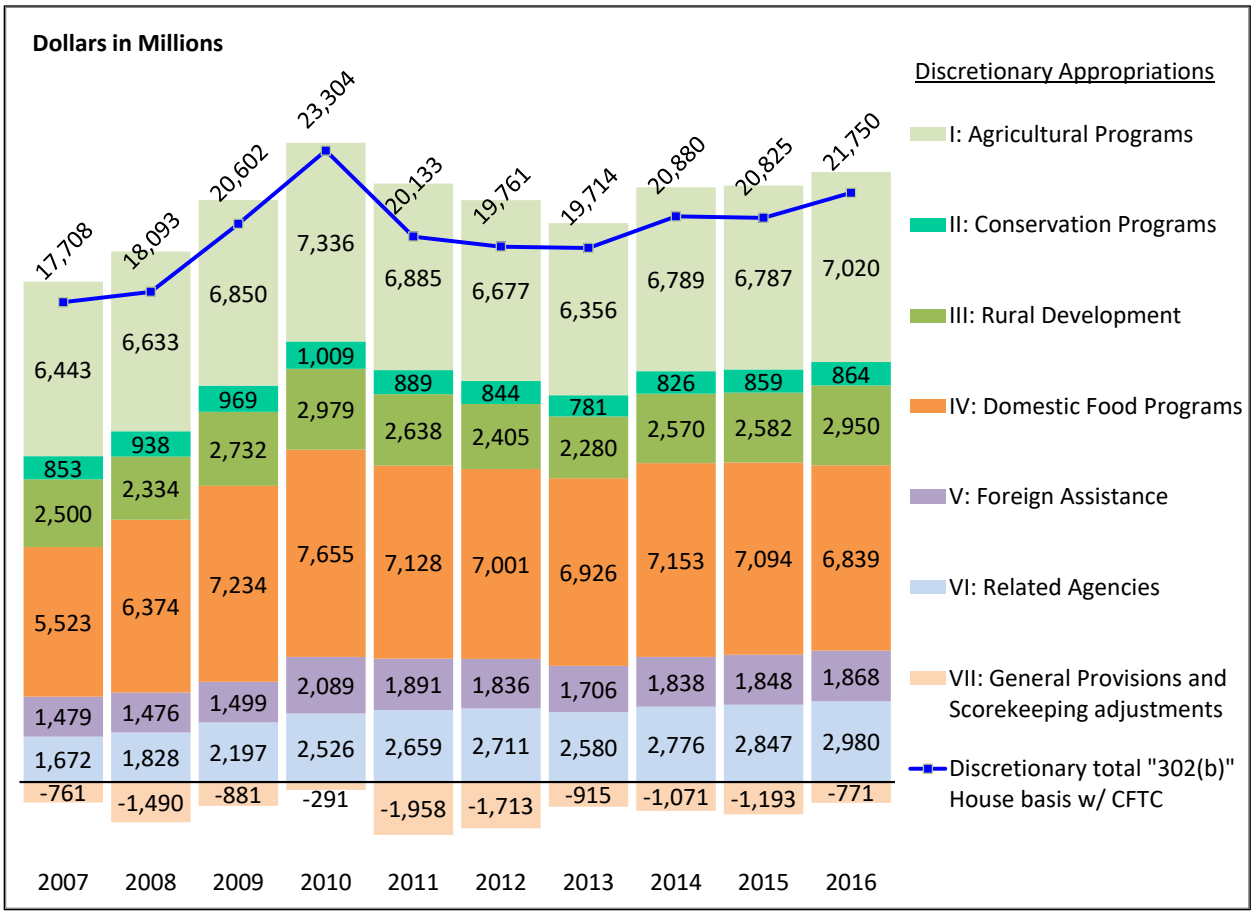
[6] Jurisdiction for CFTC appropriations differs between the chambers. Since FY2008, CFTC is marked up in the House Agriculture Appropriations subcommittee and in the Senate Financial Services and General Government subcommittee. The enacted appropriation is carried in Agriculture appropriations in even-numbered fiscal years, and in Financial Services appropriations in odd-numbered fiscal years.

Recent Trends in Agriculture Appropriations

The stacked bars in **Figure 2** represent the discretionary spending authorized for each title in the 10 years since FY2007. The total of the positive stacked bars is higher than the official "302(b)" discretionary spending limit (the line) because of the budgetary offset from negative amounts in the General Provisions title and other scorekeeping adjustments. General Provisions are negative mostly because of limits placed on certain mandatory programs, which are scored as savings or "Changes in Mandatory Program Spending (CHIMPS);" see near the end of **Table 2** for examples.

Increases in the use of CHIMPS and other tools to offset discretionary appropriations have ameliorated recent reductions in budget authority in some of the years since FY2010. For example, the official "302(b)" discretionary total for the bill has been given credit for declining 6.7% from FY2010 to FY2016 ($23.3 billion to $21.75 billion, **Figure 2**), while the total of Titles I-VI has declined only 4.6% over that same period ($23.6 billion to $22.5 billion). The effect is less pronounced in FY2016 than it was in FY2011-FY2015 when the offsets were larger. The offset in FY2016 is relatively smaller, in part, because of additional spending in the General Provisions title for foreign food aid and emergency programs.

Figure 2. Discretionary Agriculture Appropriations, by Title, Since FY2007



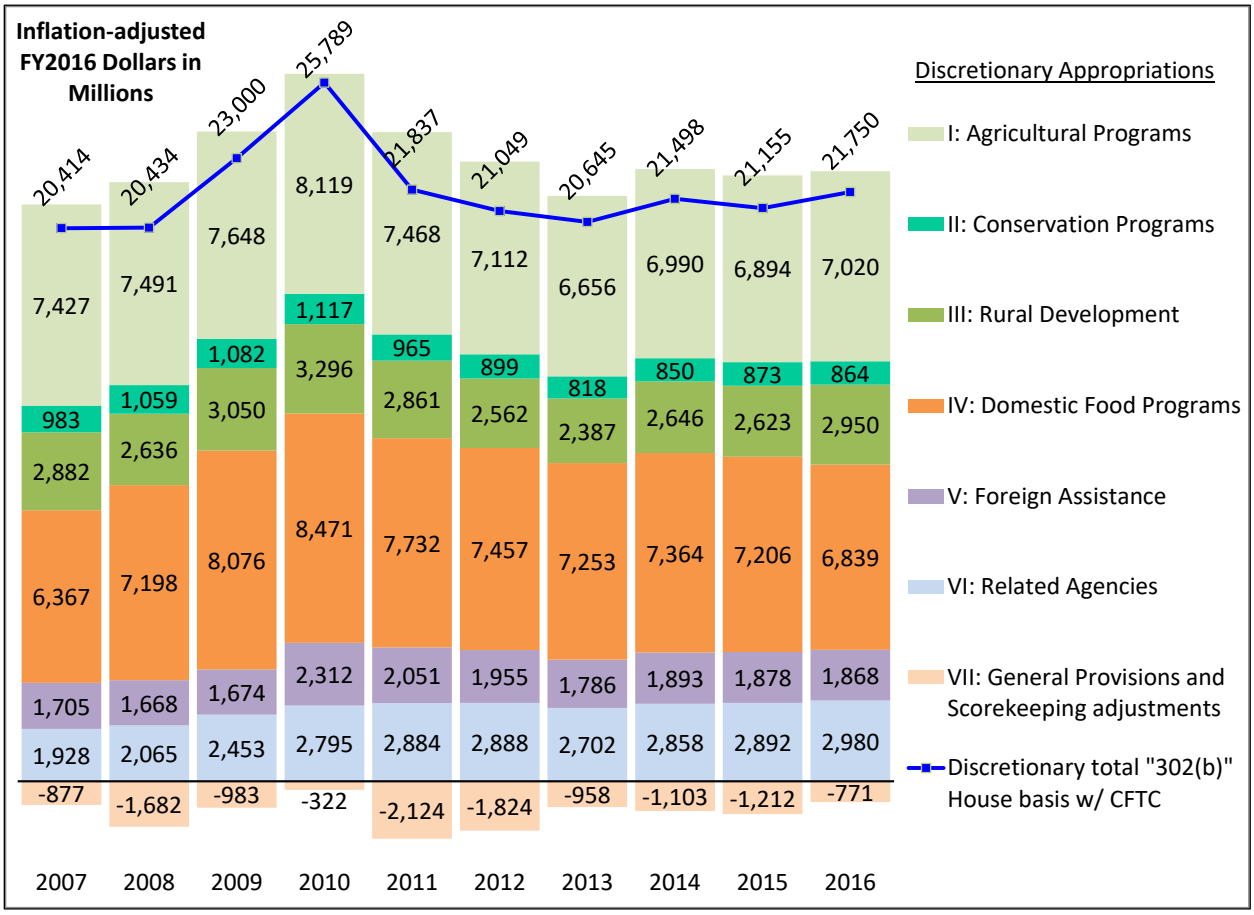
Source: CRS.

Notes: Fiscal year budget authority. Includes only regular annual appropriations. Includes CFTC regardless of jurisdiction.

On an inflation-adjusted basis, FY2016 Agriculture appropriations are 16% below their peak in FY2010 (**Figure 3**). When expressed in constant dollars, the official FY2016 appropriation has risen 7.2% above the recent low of the FY2013 post-sequestration level, and the subtotal of Titles I-VI has risen 6.1% since FY2013. Since FY2014, on an inflation-adjusted basis, the total Agricultural appropriation has been roughly constant, on par with FY2012 and in between the amounts in FY008 and FY2009.

Over time, changes by title of the bill generally have been proportionate to changes in the total discretionary Agriculture appropriation, though some areas have sustained real increases while others have declined (apart from the peak in 2010). Agencies with sustained real increases since FY2007 include the Food and Drug Administration and CFTC (Related Agencies) and, to a lesser extent, foreign assistance. Agencies with real decreases since 2007 include discretionary conservation programs and general agricultural programs. Rural development generally had decreased over the period through FY2015, though the FY2016 appropriation may have reversed that trend. Domestic nutrition programs in FY2016 are higher on a real basis than in FY2007 but are lower than in all of the other intervening years.

Figure 3. Inflation-Adjusted Discretionary Agriculture Appropriations Since FY2007



Source: CRS.

Notes: Fiscal year budget authority, adjusted for inflation by CRS using the gross domestic product price deflator. Includes only regular appropriations. Includes CFTC regardless of jurisdiction.

Table 1. Agriculture and Related Agencies Appropriations, by Title, FY2015-FY2016.

(budget authority in millions of dollars)

	FY2015	FY2016					
Title of Agriculture Appropriations Act	**P.L. 113-235**	**Admin. Request**	**H. Cmte. H.R. 3049**	**S. Cmte. S. 1800**	**P.L. 114-113**	**Change from FY2015 to FY2016 Enacted**	
I: Agricultural Programs	30,446.6	27,401.7	26,830.1	26,838.2	23,174.9	-7,271.7	-23.9%
Mandatory (M)	*23,659.7*	*20,120.7*	*20,120.7*	*20,120.7*	*16,154.6*	-7,505.1	-31.7%
Discretionary	*6,786.9*	*7,281.0*	*6,709.4*	*6,717.5*	*7,020.3*	+233.4	+3.4%
II: Conservation Programs	859.3	1,032.1	839.8	856.1	863.8	+4.4	+0.5%
III: Rural Development	2,582.4	2,758.4	2,645.6	2,675.9	2,950.0	+367.6	+14.2%
IV: Domestic Food Programs	110,190.9	112,348.0	110,075.1	110,140.4	109,797.0	-393.9	-0.4%
Mandatory (M)	*103,096.7*	*105,146.4*	*103,128.6*	*103,145.4*	*102,958.1*	-138.6	-0.1%
Discretionary	*7,094.1*	*7,201.6*	*6,946.5*	*6,995.0*	*6,838.9*	-255.3	-3.6%
V: Foreign Assistance	1,848.3	1,812.5	1,802.3	1,864.1	1,868.5	+20.1	+1.1%
VI: Food and Drug Administration	2,597.3	2,743.5	2,627.3	2,637.8	2,729.6	+132.3	+5.1%
Commodity Futures Trading Commission	[250.0]	322.0	245.0	[250.0][a]	250.0	+0.0	+0.0%
VII: General Provisions: CHIMPS & rescissions	-802.0	-1,036.0	-832.0	-908.0	-865.0	-63.0	+7.9%
General Provisions: Other appropriations	122.6	0.0	2.0	6.6	556.1	+433.5	+353.6%
Scorekeeping adjustments	-398.0	-331.0	-336.0	-335.0	-332.0	+66.0	-16.6%
Subtract disaster declaration in this bill	-116.0	—	—	—	-130.0	-14.0	—
Discretionary: Senate basis w/o CFTC	**20,575.0**	**21,462.2**	[20,405.0]	**20,510.0**	[21,500.0]	+925.0	+4.5%
Discretionary: House basis w/ CFTC	[20,825.0]	**21,784.2**	**20,650.0**	[20,760.0]	**21,750.0**	+925.0	+4.4%
Mandatory (M)	**126,756.5**	**125,267.1**	**123,249.3**	**123,266.1**	**119,112.7**	-7,643.7	-6.0%
Total: House basis w/ CFTC	**147,581.5**	**147,051.3**	**143,899.3**	**144,026.1**	**140,862.7**	-6,718.7	-4.6%

Source: CRS, using referenced bill text, appropriations committee report tables, and unpublished Congressional Budget Office (CBO) tables.

Notes: Amounts are nominal budget authority in millions of dollars. Amounts are discretionary authority unless labeled otherwise. Amounts do not include supplemental appropriations that were enacted outside the annual appropriation. [Bracketed amounts] are not in the official totals due to differing House-Senate jurisdiction for the Commodity Futures Trading Commission (CFTC).

a. From S. 1910, the committee-reported Financial Services and General Government Appropriations bill.

Table 2. Agriculture and Related Agencies Appropriations, by Agency, FY2013-FY2016

Budget authority in millions of dollars	FY2013	FY2014	FY2015	FY2016					
Agency or Major Program	**P.L. 113-6 post-sequ.[a]**	**P.L. 113-76**	**P.L. 113-235**	**Admin. Request**	**H. Cmte. H.R. 3049**	**S. Cmte. S. 1800**	**P.L. 114-113**	**Change from FY2015 to FY2016 Enacted**	
Title I: Agricultural Programs									
Departmental Administration	531.3	526.1	364.5	456.1	353.6	362.1	373.2	+8.7	+2.4%
Research, Education and Economics									
Agricultural Research Service	1,016.9	1,122.5	1,177.6	1,397.4	1,167.5	1,136.8	1,355.9	+178.3	+15.1%
National Institute of Food & Agriculture	1,142.0	1,277.1	1,289.5	1,503.1	1,284.5	1,293.7	1,326.5	+37.0	+2.9%
National Agricultural Statistics Service	166.6	161.2	172.4	180.3	161.2	168.1	168.4	-4.0	-2.3%
Economic Research Service	71.4	78.1	85.4	86.0	78.1	85.4	85.4	+0.0	+0.0%
Under Secretary, Research, Education, Econ.	0.8	0.9	0.9	0.9	0.9	0.9	0.9	-0.0	-0.6%
Marketing and Regulatory Programs									
Animal & Plant Health Inspection Service	761.4	824.9	874.5	859.0	874.1	879.6	897.6	+23.1	+2.6%
Agricultural Marketing Service	75.7	81.3	82.4	84.4	82.0	82.4	82.5	+0.0	+0.0%
Section 32 (M)	1,049.6	1,107.0	1,284.0	1,425.0	1,425.0	1,425.0	1,425.0	+141.0	+11.0%
Grain Inspection, Packers & Stockyards	37.3	40.3	43.0	44.1	43.0	43.0	43.1	+0.0	+0.0%
Under Secretary, Marketing and Regulatory	0.8	0.9	0.9	0.9	0.9	0.9	0.9	-0.0	-0.6%
Food Safety									
Food Safety & Inspection Service	977.3	1,010.7	1,016.5	1,011.6	1,011.6	1,013.6	1,014.9	-1.6	-0.2%
Under Secretary, Food Safety	0.8	0.8	0.8	0.8	0.8	0.8	0.8	+0.0	+0.0%
Farm and Commodity Programs									
Farm Service Agency[b]	1,503.9	1,592.2	1,603.3	1,579.1	1,576.9	1,574.8	1,595.1	-8.2	-0.5%
FSA Farm Loans: Loan Authority[c]	*4,575.7*	*5,527.3*	*6,402.1*	*6,402.1*	*6,402.1*	*6,402.1*	*6,402.1*	*-0.0*	*-0.0%*

Budget authority in millions of dollars	FY2013	FY2014	FY2015	FY2016					
Agency or Major Program	**P.L. 113-6 post-sequ.[a]**	**P.L. 113-76**	**P.L. 113-235**	**Admin. Request**	**H. Cmte. H.R. 3049**	**S. Cmte. S. 1800**	**P.L. 114-113**	**Change from FY2015 to FY2016 Enacted**	
Risk Management Agency Salaries & Exp.	69.1	71.5	74.8	76.9	74.0	74.8	74.8	+0.0	+0.0%
Federal Crop Insurance Corporation (M)[d]	9,514.5	9,502.9	8,930.5	8,175.2	8,175.2	8,175.2	7,858.0	-1,072.5	-12.0%
Commodity Credit Corporation (M)[d]	11,018.5	12,538.9	13,444.7	10,519.9	10,519.9	10,519.9	6,871.1	-6,573.6	-48.9%
Under Secretary, Farm and Foreign Agr.	0.8	0.9	0.9	0.9	0.9	0.9	0.9	+0.0	+0.0%
Subtotal									
Mandatory (M)	**21,582.7**	**23,149.1**	**23,659.7**	**20,120.7**	**20,120.7**	**20,120.7**	**16,154.6**	-7,505.1	-31.7%
Discretionary	**6,356.2**	**6,789.0**	**6,786.9**	**7,281.0**	**6,709.4**	**6,717.5**	**7,020.3**	+233.4	+3.4%
Subtotal	**27,938.8**	**29,938.1**	**30,446.6**	**27,401.7**	**26,830.1**	**26,838.2**	**23,174.9**	-7,271.7	-23.9%
Title II: Conservation Programs									
Conservation Operations	766.8	812.9	846.4	831.2	832.9	855.2	850.9	+4.4	+0.5%
Watershed & Flood Prevention	—	—	—	200.0	—	—	—	+0.0	+0.0%
Watershed Rehabilitation Program	13.6	12.0	12.0	0.0	6.0	—	12.0	+0.0	+0.0%
Under Secretary, Natural Resources	0.8	0.9	0.9	0.9	0.9	0.9	0.9	+0.0	+0.0%
Subtotal	**781.2**	**825.8**	**859.3**	**1,032.1**	**839.8**	**856.1**	**863.8**	+4.4	+0.5%
Title III: Rural Development									
Salaries and Expenses (including transfers)[e]	613.0	657.4	678.2	685.6	679.2	682.7	682.9	+4.6	+0.7%
Rural Housing Service	1,031.1	1,279.6	1,298.4	1,394.7	1,368.7	1,367.2	1,616.4	+318.1	+24.5%
RHS Loan Authority[c]	*27,335.1*	*27,408.1*	*27,421.5*	*27,407.4*	*27,496.8*	*27,483.0*	*27,496.8*	*+75.3*	*+0.3%*
Rural Business-Cooperative Service[f]	114.2	130.2	103.2	138.7	87.0	91.5	90.5	-12.8	-12.4%
RBCS Loan Authority[c]	*953.7*	*1,022.8*	*984.5*	*993.6*	*984.5*	*994.2*	*979.3*	*-5.2*	*-0.5%*
Rural Utilities Service	520.8	501.6	501.7	538.4	509.7	533.7	559.3	+57.6	+11.5%
RUS Loan Authority[c]	*8,849.4*	*7,514.5*	*7,464.1*	*7,934.2*	*7,464.1*	*8,710.6*	*8,210.6*	*+746.5*	*+10.0%*

Budget authority in millions of dollars	FY2013	FY2014	FY2015	FY2016					
Agency or Major Program	**P.L. 113-6 post-sequ.[a]**	**P.L. 113-76**	**P.L. 113-235**	**Admin. Request**	**H. Cmte. H.R. 3049**	**S. Cmte. S. 1800**	**P.L. 114-113**	**Change from FY2015 to FY2016 Enacted**	
Under Secretary, Rural Development	0.8	0.9	0.9	0.9	0.9	0.9	0.9	-0.0	-0.6%
Subtotal	**2,279.9**	**2,569.7**	**2,582.4**	**2,758.4**	**2,645.6**	**2,675.9**	**2,950.0**	+367.6	+14.2%
Subtotal, RD Loan Authority[c]	***37,138.2***	***35,945.4***	***35,870.1***	***36,335.2***	***35,945.4***	***37,187.8***	***36,686.7***	*+816.7*	*+2.3%*
Title IV: Domestic Food Programs									
Child Nutrition Programs (M)	19,913.2	19,288.0	21,300.2	21,587.3	21,507.43	21,524.4	22,149.7	+849.6	+4.0%
WIC Program	6,522.2	6,715.8	6,623.0	6,623.0	6,484.0	6,513.0	6,350.0	-273.0	-4.1%
SNAP, Food & Nutrition Act Programs (M)	77,285.4	82,169.9	81,837.6	83,693.1	81,653.2	81,662.1	80,849.4	-988.2	-1.2%
Commodity Assistance Programs	243.7	269.7	278.5	288.3	288.3	288.3	296.2	+17.7	+6.4%
Nutrition Programs Administration	132.7	141.3	150.8	155.6	141.3	151.8	150.8	+0.0	+0.0%
Office of Under Secretary	0.8	0.8	0.8	0.8	0.8	0.8	0.8	-0.0	-0.6%
Subtotal									
Mandatory (M)	**97,171.9**	**101,432.9**	**103,096.7**	**105,146.4**	**103,128.6**	**103,145.4**	**102,958.1**	-138.6	-0.1%
Discretionary	**6,926.1**	**7,152.7**	**7,094.1**	**7,201.6**	**6,946.5**	**6,995.0**	**6,838.9**	-255.3	-3.6%
Subtotal	**104,098.0**	**108,585.6**	**110,190.9**	**112,348.0**	**110,075.1**	**110,140.4**	**109,797.0**	-393.9	-0.4%
Title V: Foreign Assistance									
Foreign Agricultural Service	163.1	177.9	181.4	191.6	184.4	187.2	191.6	+10.1	+5.6%
Food for Peace Title II, and admin. Exp.	1,362.0	1,468.7	1,468.5	1,402.5	1,419.5	1,468.5	1,468.5[g]	+0.0	+0.0%
Local and regional food procurement	—	—	—	20.0	—	—	—	+0.0	+0.0%
McGovern-Dole Food for Education	174.5	185.1	191.6	191.6	191.6	201.6	201.6	+10.0	+5.2%
CCC Export Loan Salaries	6.3	6.7	6.7	6.7	6.7	6.7	6.7	+0.0	+0.0%
Subtotal	**1,705.9**	**1,838.5**	**1,848.3**	**1,812.5**	**1,802.3**	**1,864.1**	**1,868.5[g]**	+20.1	+1.1%
Title VI: Related Agencies									

Budget authority in millions of dollars	FY2013	FY2014	FY2015	FY2016					
Agency or Major Program	**P.L. 113-6 post-sequ.[a]**	**P.L. 113-76**	**P.L. 113-235**	**Admin. Request**	**H. Cmte. H.R. 3049**	**S. Cmte. S. 1800**	**P.L. 114-113**	**Change from FY2015 to FY2016 Enacted**	
Food and Drug Administration	2,386.0	2,560.7	2,597.3	2,743.5	2,627.3	2,637.8	2,729.6	+132.3	+5.1%
Commodity Futures Trading Commission[h]	[194.0]	215.0	[250.0]	322.0	245.0	[250.0]	250.0	+0.0	+0.0%
Subtotal	**2,386.0**	**2,775.7**	**2,597.3**	**3,065.5**	**2,872.3**	**2,637.8**	**2,979.6**		
Title VII: General Provisions									
Reductions in Mandatory Programs									
a. Environmental Quality Incentives Program	-279.0	-272.0	-136.0	-373.0	-189.0	-264.0	-209.0	-73.0	+53.7%
b. Watershed Rehabilitation Program	-165.0	-153.0	-69.0	-69.0	-64.0	-68.0	-68.0	+1.0	-1.4%
c. Conservation Stewardship Program	—	—	-7.0	-3.0	-2.0	—	—	+7.0	-100.0%
d. Fresh Fruit and Vegetable Program	-117.0	-119.0	-122.0	-125.0	-125.0	-125.0	-125.0	-3.0	+2.5%
e. Biorefinery Assistance Program	—	-40.7	-16.0	—	-26.0	—	-19.0	-3.0	-18.8%
f. Biomass Crop Assistance Program	—	—	-2.0	—	-12.0	-20.0	-20.0	-18.0	+900.0%
g. Rural Energy for America Program	—	—	—	—	-16.0	—	—	+0.0	+0.0%
h. Cushion of Credit (Rural Development)	-180.0	-172.0	-179.0	-154.0	-154.0	-182.0	-179.0	+0.0	+0.0%
i. Section 32	-110.0	-189.0	-121.0	-292.0	-216.0	-216.0	-216.0	-95.0	+78.5%
j. Other CHIMPS and rescissions	-42.0	-8.0	-133.0	—	+6.0	—	+5.0	+138.0	-103.8%
Subtotal, CHIMPS	**-893.0**	**-953.7**	**-785.0**	**-1,016.0**	**-798.0**	**-875.0**	**-831.0**	-46.0	+5.9%
Rescissions (discretionary)	-25.3	-33.3	-17.0	-20.0	-34.0	-33.0	-34.0	-17.0	+100.0%
Other appropriations									
a. Disaster/Emergency programs	83.9	—	116.0	—	2.0	—	273.0	+157.0	+135.3%
b. Other appropriations	48.6	106.6	6.6	—	—	6.6	283.1[g]	+276.5	—
Subtotal, Other appropriations	**132.5**	**106.6**	**122.6**	**0.0**	**2.0**	**6.6**	**556.1**	+433.5	+353.6%

Budget authority in millions of dollars	FY2013	FY2014	FY2015	FY2016					
Agency or Major Program	**P.L. 113-6 post-sequ.[a]**	**P.L. 113-76**	**P.L. 113-235**	**Admin. Request**	**H. Cmte. H.R. 3049**	**S. Cmte. S. 1800**	**P.L. 114-113**	**Change from FY2015 to FY2016 Enacted**	
Total, General Provisions	**-785.9**	**-880.4**	**-679.4**	**-1,036.0**	**-830.0**	**-901.4**	**-308.9**	+370.5	-54.5%
Scorekeeping Adjustments[i]									
Disaster declaration in this bill	—	—	-116.0	—	—	—	-130.0	-14.0	—
Other scorekeeping adjustments	-129.0	-191.0	-398.0	-331.0	-336.0	-344.0	-332.0	+66.0	-16.6%
Subtotal	**-129.0**	**-191.0**	**-514.0**	**-331.0**	**-336.0**	**-335.0**	**-462.0**	+52.0	-10.1%
Totals									
Discretionary: Senate basis w/o CFTC	**19,520.4**	[20,665.0]	**20,575.0**	**21,462.2**	[20,405.0]	**20,510.0**	[21,500.0]	+925.0	+4.5%
Discretionary: House basis w/ CFTC	[19,714.4]	**20,880.0**	[20,825.0]	**21,784.2**	**20,650.0**	[20,760.0]	**21,750.0**	+925.0	+4.4%
Mandatory (M)	**118,754.6**	**124,582.0**	**126,756.5**	**125,267.1**	**123,249.3**	**123,266.1**	**119,112.7**	-7,643.7	-6.0%
Total: House basis w/ CFTC	**138,469.0**	**145,462.0**	**147,581.5**	**147,051.3**	**143,899.3**	**144,026.1**	**140,862.7**	-6,718.7	-4.6%

Source: CRS, using referenced bill text, appropriations committee report tables, and unpublished CBO tables.

Notes: Amounts are budget authority in millions of dollars and are in nominal dollars. Amounts do not include supplemental appropriations outside the annual appropriation. Amounts are discretionary authority unless labeled otherwise; (M) indicates that the account is mandatory authority (or primarily mandatory authority). [Bracketed amounts] are not in the official totals due to differing House-Senate jurisdiction for CFTC but are shown for comparison.

a. Amounts for FY2013 are at the post-sequestration level from the USDA FY2013 Operating Plan, at http://www.dm.usda.gov/foia/docs/USDA_Operating_Plan.pdf.

b. Includes regular FSA salaries and expenses, plus transfers for farm loan program salaries and administrative expenses. Also includes farm loan program loan subsidy, State Mediation Grants, Dairy Indemnity Program (mandatory funding), and Grassroots Source Water Protection Program. Does not include appropriations to the Foreign Agricultural Service for export loans and P.L. 480 administration that are transferred to FSA.

c. Loan authority is the amount of loans that can be made or guaranteed with a loan subsidy; it is not added in the budget authority subtotals or totals.

d. Includes Rural Development salaries and expenses, and transfers from the three rural development agencies for salaries and expenses. Amounts for the agencies thus reflect program funds for loans and grants.

e. Amounts for the Rural Business-Cooperative Service are before the rescission from the Cushion of Credit account, unlike in Appropriations committee tables. The rescission is included with the changes in mandatory program spending (CHIMPS), as classified by CBO, which allows the RBCS subtotal to remain positive.

f. Commodity Credit Corporation and Federal Crop Insurance Corporation each receive an indefinite appropriation ("such sums as necessary"). Estimates for appropriations may not reflect actual outlays.

g. In addition to the FY2016 appropriation for Food for Peace Title II grants in Title V ($1.466 billion), an extra $250 million was appropriated under General Provisions. The combined total for Food for Peace Title II grants is therefore $1.716 billion, and the effective Title V total is $2.118 billion for FY2016.

h. Jurisdiction for CFTC is in the House agriculture appropriations subcommittee and the Senate financial services appropriations subcommittee. After FY2008, CFTC is carried in enacted Agriculture appropriations in even-numbered fiscal years, always in House Agriculture markup and never in Senate Agriculture markup. [Bracketed amounts] are not in the official totals due to differing House-Senate jurisdiction for CFTC but are shown for comparison (e.g., to S. 1910 in FY2016).

i. "Scorekeeping adjustments" are not necessarily appropriated items and may not be shown in appropriations committee tables, but are part of the official CBO score (accounting) of the bill. They predominantly include "negative subsidies" in loan program accounts and adjustments for disaster designations in the bill.

Table 3. Congressional Action on Agriculture Appropriations Since FY1995

	House Action			Senate Action			Final Appropriation			
Fiscal Year	**Subcmte.**	**Cmte.**	**Floor**	**Subcmte.**	**Cmte.**	**Floor**	**Enacted[a]**		**Public Law**	**CRS Report**
1995	5/26/1994	6/9/1994	6/17/1994	6/22/1994	6/23/1994	7/20/1994	9/30/1994	E	P.L. 103-330	IB94011
1996	6/14/1995	6/27/1995	7/21/1995	9/13/1995	9/14/1995	9/20/1995	10/21/1995	E	P.L. 104-37	95-624
1997	5/30/1996	6/6/1996	6/12/1996	7/10/1996	7/11/1996	7/24/1996	8/6/1996	E	P.L. 104-180	IB96015
1998	6/25/1997	7/14/1997	7/24/1997	7/15/1997	7/17/1997	7/24/1997	11/18/1997	E	P.L. 105-86	97-201
1999	6/10/1998	6/16/1998	6/24/1998	6/9/1998	6/11/1998	7/16/1998	10/21/1998	O	P.L. 105-277	98-201
2000	5/13/1999	5/24/1999	6/8/1999	6/15/1999	6/17/1999	8/4/1999	10/22/1999	E	P.L. 106-78	RL30201
2001	5/4/2000	5/16/2000	7/11/2000	5/4/2000	5/10/2000	7/20/2000	10/28/2000	E	P.L. 106-387	RL30501
2002	6/6/2001	6/27/2001	7/11/2001	Polled out[b]	7/18/2001	10/25/2001	11/28/2001	E	P.L. 107-76	RL31001
2003	6/26/2002	7/26/2002	—	7/23/2002	7/25/2002	—	2/20/2003	O	P.L. 108-7	RL31301
2004	6/17/2003	7/9/2003	7/14/2003	7/17/2003	11/6/2003	11/6/2003	1/23/2004	O	P.L. 108-199	RL31801
2005	6/14/2004	7/7/2004	7/13/2004	9/8/2004	9/14/2004	—	12/8/2004	O	P.L. 108-447	RL32301
2006	5/16/2005	6/2/2005	6/8/2005	6/21/2005	6/27/2005	9/22/2005	11/10/2005	E	P.L. 109-97	RL32904
2007	5/3/2006	5/9/2006	5/23/2006	6/20/2006	6/22/2006	—	2/15/2007	Y	P.L. 110-5	RL33412
2008	7/12/2007	7/19/2007	8/2/2007	7/17/2007	7/19/2007	—	12/26/2007	O	P.L. 110-161	RL34132
2009	6/19/2008	—	—	Polled out	7/17/2008	—	3/11/2009	O	P.L. 111-8	R40000
2010	6/11/2009	6/18/2009	7/9/2009	Polled out	7/7/2009	8/4/2009	10/21/2009	E	P.L. 111-80	R40721
2011	6/30/2010	—	—	Polled out	7/15/2010	—	4/15/2011	Y	P.L. 112-10	R41475
2012	5/24/2011	5/31/2011	6/16/2011	Polled out	9/7/2011	11/1/2011	11/18/2011	O	P.L. 112-55	R41964
2013	6/6/2012	6/19/2012	—	Polled out	4/26/2012	—	3/26/2013	O	P.L. 113-6	R43110
2014	6/5/2013	6/13/2013	—	6/18/2013	6/20/2013	—	1/17/2014	O	P.L. 113-76	R43110
2015	5/20/2014	5/29/2014	—	5/20/2014	5/22/2014	—	12/16/2014	O	P.L. 113-235	R43669
2016	**6/18/2015**	**7/8/2015**	—	**7/14/2015**	**7/16/2015**	—	**12/18/2015**	**O**	P.L. 114-113	**R44240**

Source: CRS.

a. E = Enacted as stand-alone appropriation (9 times over 22 years); O = Omnibus appropriation (11 times); Y = Year-long continuing resolution (2 times).

b. A procedure that permits a Senate subcommittee to transmit a bill to its full committee without a formal markup session. See CRS Report RS22952, *Proxy Voting and Polling in Senate Committee*.

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